

Report To: Council

From: Jill Hogan, Commissioner, Development Services

Date: March 27, 2023

Report No: DS-019-23

Subject: Public Meeting and Initial Report: Zoning By-law Amendment Application

by Menkes Milton Industrial Inc. applicable to lands known municipally

as 7472 Fifth Line, Milton (Town File: Z-14/22)

Recommendation: THAT REPORT DS-019-23, BE RECEIVED FOR INFORMATION.

EXECUTIVE SUMMARY

The applicant is seeking an amendment to the Town of Milton Zoning By-law 016-2014, as amended, to rezone the subject lands to a site-specific Business Park (M1*XX) zone to facilitate the development of one industrial warehouse building.

The application is complete pursuant to the requirements of the Planning Act and is being processed accordingly. Upon completion of the consultation and review process, a Technical Report, including recommendations, will be brought forward for Council consideration. The Technical Report will address issues raised through the consultation and review process.

REPORT

Background

Owner: Menkes Milton Industrial Inc., 4711 Yonge Street, Suite 1400, Toronto, ON.

Applicant: Menkes Milton Industrial Inc., 4711 Yonge Street, Suite 1400, Toronto, ON.

Location/Description:

The subject lands are located to the southwest of the intersection at Main Street South and Fifth Line and are municipally known as 7472 Fifth Line. Figure 1 to this Report illustrates the location of the subject lands. The subject lands comprise an area of approximately 2.72 hectares. The subject lands are currently vacant.

The subject lands are surrounded by lands that are designated for employment uses. The current surrounding uses include rural residential uses and agricultural land to the north, vacant lands and agricultural uses to the east and vacant lands and industrial uses south.



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Proposal:

The applicant has applied for a zoning by-law amendment to facilitate the development of a one-storey industrial warehouse building (13,941 m²) with access from Main Street South and Fifth Line. The proposed building includes a flexible layout accommodating either one large tenant or two smaller ones.

A loading court and 20 loading bays are being proposed on the south side of the proposed building. A screening wall for loading bays is proposed along the eastern portion of the proposed building adjacent to Fifth Line. Surface parking is generally located along the east and west boundaries of the property and 20 bicycle parking spaces are also proposed at the northeast and northwest corners of the proposed building.

Landscaped areas are generally provided along the street frontages of Main Street and Fifth Line.

Figure 2 to this Report includes the proposed site plan. Figure 3 to this Report includes the architectural rendering of the proposed building.

The following reports have been submitted in support of this application:

- Executed application form for a Zoning Bylaw Amendment, prepared by Menkes Milton Industrial Inc., dated 2022-12-09;
- Cover Letter, prepared by Menkes Milton Industrial Inc., dated 2022-12-13;
- Record of Pre-Consultation, prepared by Town of Milton Staff, dated 2022-05-31;
- Planning Justification Report, prepared by MacNaughton Hermsen Britton Clarkson Planning Limited ('MHBC'), dated 2022-12-09;
- Draft Zoning By-law Amendment, prepared by MHBC, dated 2022-12-09;
- Legal Survey, prepared by R-PE Surveying Ltd., dated 2022-03-14;
- Topographic Survey, prepared by Vujeva Surveys Ltd., undated;
- Subwatershed Impact Study Addendum Study Area 5B, prepared by Stantec, dated 2022-10-31;
- Site Screening Questionnaire, prepared by Menkes Milton Industrial Inc., dated 2022-12-1;
- Archaeological Assessment Stage 1, prepared by AMICK Consultants Limited, dated 2022-09-19;
- Archaeological Assessment Stage 2, prepared by AMICK Consultants Limited, dated 2022-09-19;
- Functional Servicing and Stormwater Management Report, prepared by Stantec, dated 2022-12-09;
- Preliminary Geotechnical Investigation Report, prepared by Envision Consultants Ltd. ('Envision'), dated 2022-04-08;



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Background

- Preliminary Hydrogeological Assessment, prepared by Envision, dated 2022-04-11:
- Phase 1 Environmental Site Assessment, prepared by Envision, dated 2022-03-29;
- Phase 2 Environmental Site Assessment, prepared by Envision, dated 2022-05-11;
- Noise Feasibility Study, prepared by HCG Engineering, dated 2022-12-12;
- Transportation Impact Study, prepared by LEA Consulting Ltd., dated 2022-12-08:
- Truck Access and Circulation, prepared by LEA Consulting Ltd., dated 2022-11-22;
- Photometric Plan, prepared by Turner Fleischer Architects Inc., dated 2022-12-09; and,
- Urban Design Brief, prepared by MHBC, dated 2022-12.

Discussion

Planning Policy

The subject lands are designated Business Park Area on Schedule B - Urban Land Use Plan of the Town of Milton Official Plan.

Section 3.8.1.1 of the Town's Official Plan indicates that the Business Park Area designation is an employment designation that applies to areas where the full range of light industrial and office uses are permitted, subject to a high standard of design.

Section 3.8.2 of the Town's Official Plan sets out the permitted uses in the Business Park Area which includes light industrial and office uses as well as accessory service, wholesale, retail and office uses directly related to and within the industrial building, research and development uses (excluding produce biomedical waste) and restaurants that are part of and located wholly within a light industrial or office building, other than an industrial mall.

Section 3.8.2.3 of the Town's Official Plan also identifies uses that are not permitted in the Business Park Area designation and these include truck terminals, fuel depots, cement batching and asphalt plants and waste management or composting facilities.

In addition to the above, the subject lands are also designated Business Park Area on Schedule C.9.B - Derry Green Corporate Business Park Secondary Plan ('Derry Green SP') in the Town's Official Plan.

Section C.9.5.1.1 of the Derry Green Secondary Plan indicates that the permitted uses are the same as those contained in Section 3.8.2.2 of the Town's Official Plan. However,



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the Business Park Area designation in the Derry Green Secondary Plan specifies that limited open storage may be permitted at the rear of a lot, subject to a zoning by-law amendment, where it can be demonstrated to the Town that the open storage can be buffered by landscaping, berms or other screening mechanisms.

In addition to the above, Schedule C-9-B of the Derry Green Secondary Plan identifies the general location of Stormwater Management Facilities and identifies a facility on the southwest corner of the subject lands. The final location and configuration of such facilities is to be refined through an applicable Subwatershed Impact Studies. The applicant has submitted a Subwatershed Impact Study addendum ('SIS addendum') to support the proposed development. The SIS addendum will determine the stormwater management requirements for the development of the subject lands.

Schedule C-9-C of the Derry Green Secondary Plan includes a phasing plan for lands within the secondary plan area. The subject lands are identified as being within Phase 3. The phasing policies of the Derry Green Secondary Plan apply to the proposed development of the subject lands.

Official Plan policies relevant to the proposal include:

- 2.3.21 Noise and Vibration design requirements to address noise and vibration.
- 2.3.3.23 Site Contamination assessment requirements for contaminated sites.
- 2.4.3.8 Attraction of New Industry policies that promote available industrial lands with adequate water and sewage capacity to support resource efficient industries.
- 2.6.3.16 and 2.6.3.17 Travel Demand Management policies that enable the Town
 to require travel demand management ('TDM') for industrial uses over 9,290
 square metres and support a reduced parking rate where it has been demonstrated
 through TDM that a reduced parking rate is appropriate.
- 2.6.3.34 Servicing requires all development in the Urban Area to be connected to municipal wastewater and water systems, provided that adequate capacity is available.
- 2.6.3.39 Stormwater Management requires development proponents to obtain approval of a stormwater management plan to support proposed development.
- 2.8.3.50 Landscape Design policies that address landscape design for development proposals.
- 2.8.3.3 Urban Design factors to assess urban design for development proposals.
- 3.7.1.4 General Employment Policies assessment criteria for development in the employment designations.
- 3.8.3 Business Park Area policies that apply to development within the Business Park Area designation.



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- C.9.5.1.1 Derry Green SP Business Park Area policies that apply to land uses in the Business Park Area designation.
- C.9.5.9 Derry Green SP Stormwater Management Facilities policies that apply to the location, configuration and design considerations for stormwater management.
- C.9.6.1 Derry Green SP Phasing and Finance policies that address phasing and finance requirements for new development.

Zoning By-law 016-2014, as amended

The subject lands are zoned Future Development ('FD') under the Town of Milton Zoning By-law 016-2014, as amended. The FD zone recognizes existing uses only, which means a zoning by-law amendment is required to permit any new development. The applicant has made an application for a zoning by-law amendment to permit the following uses: industrial use, accessory open storage, medical clinic, office building, office use, research and technology use (excluding uses which produce biomedical waste), restaurant as part of an industrial use, warehouse/distribution centre or wholesale operation (but not as part of an industrial mall, adult education school, warehouse/distribution centre and wholesale operation.

The proposed zoning by-law amendment also seeks to reduce the required setbacks for loading areas, parking areas and the front yard as well as be exempt from the height restrictions that apply to exterior lighting fixtures. Appendix 1 to this Report includes the proposed Zoning By-law Amendment.

Site Plan Control

Should the application be approved, the applicant will be required to receive Site Plan Approval prior to the commencement of any development.

Public Consultation and Review Process

Notice for the statutory public meeting was provided pursuant to the requirements of the Planning Act on March 2, 2023.

With regard to the proposal, staff has identified the following matters to be addressed through the review process:

- Urban design and landscaped areas;
- Parking and vehicle access/circulation;
- Servicing and stormwater management; and,
- Consistency with Provincial Policy Statement and conformity with Growth Plan for the Greater Golden Horseshoe.

Upon completion of the evaluation of the application, a Technical Report with recommendations will be brought forward for Council consideration.



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Financial Impact

None arising from this Report.

Respectfully submitted,

Jill Hogan Commissioner, Development Services

For questions, please contact: Jessica Tijanic, MCIP, RPP Phone: Ext. 2221

Senior Planner

Attachments

Figure 1 - Location Map

Figure 2 - Proposed Site Plan

Figure 3 - Architectural Elevations

Appendix 1 - Draft Zoning By-law Amendment

Approved by CAO Andrew M. Siltala Chief Administrative Officer

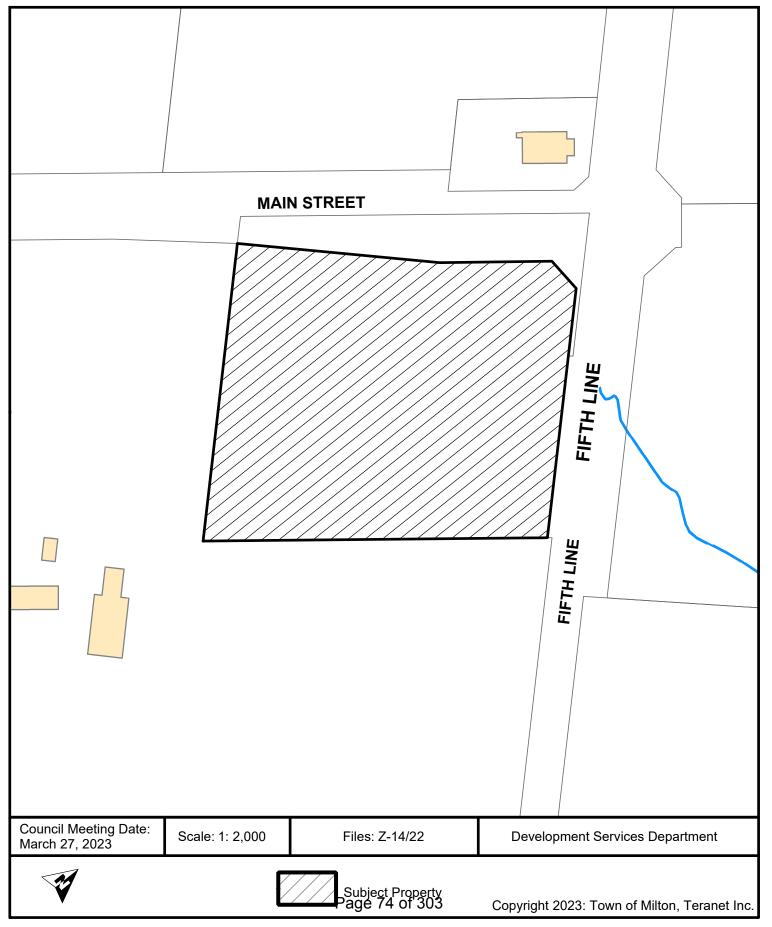
Recognition of Traditional Lands

The Town of Milton resides on the Treaty Lands and Territory of the Mississaugas of the Credit First Nation. We also recognize the traditional territory of the Huron-Wendat and Haudenosaunee people. The Town of Milton shares this land and the responsibility for the water, food and resources. We stand as allies with the First Nations as stewards of these lands.



FIGURE 1 LOCATION MAP (7472 Fifth Line)







BUILDING A AREA ±13,957 S.F. ±150,231 S.F. WAREHOUSE 1 ±47,769 S.F. ±4,438 S.M. WAREHOUSE 2 ±83,735 S.F. ±7,779 S.M. ±17,396 S.F. ±1,616 S.M. M/E ROOM ±1,331 S.F. ±124 S.M. TOTAL LEASIBLE AREA (GFA) ±148,900 S.F. ±13,833 S.M. PARKING REQUIRED (TOTAL) 111 SPACES

±2.72 HA.

10%

1/30 FOR FIRST 1000 S.M. 33 SPACES
1/100 FOR BETWEEN 1000-5000 S.M. 40 SPACES
1/200 THEREAFTER 37 SPACES
BARRIER FREE REQUIRED (1+3%) 5 SPACES

SITE A - BARRIER FREE PARKING

LOADING SPACES PROVIDED 3.5...

BICYCLE SPACES REQUIRED (3% OF PARKING SPACES REQUIRED) 3 SPACES BICYCLE SPACES PROVIDED 0.6M... 20 SPACES

LOADING SPACES REQUIRED 4 SPACES (3+1/9,300 S.M.) 4 SPACES 3 SPACES FOR FIRST 7,441 S.M. 3 SPACES 1/9,300S.M. THEREAFTER (90% GFA) 1 SPACES

PROPOSED REQUIRED M1 ZONE / BUSINESS PARK 51% 7.8 M COVERAGE FRONT YARD 9.0 M 36.7 M REAR YARD 12.0 M 15.5 M 9.0 M EXT. YARD 16.4 M MIN. GFA INDEX 14.94 M MAX. BUILDING HEIGHT

22 SPACES

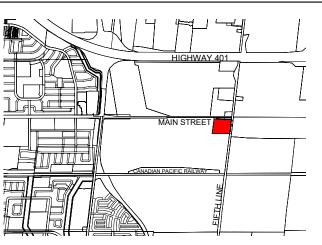
LANDSCAPE 10%
LANDSCAPE BUFFER
ABUTTING A STREET LINE 4.5 M

PROPOSED ALL TURNS MUNICIPAL SIDEWALK MAIN STREET EAST + BUS STOP FUTURE MUNICIPAL SIDEWALK BY OTHERS 5m x 5m VISIBILITY 59 m (194' - 7") PROPERTY LINE EASEMENT #HR1803747 EASEMENT #HR1743843 & HR1826931 PYLON SIGN LANDSCAPE OPEN SPACE BICYCLE RACK (10 SPACES) BICYCLE RACK & (10 SPACES) _CONNECT TO MUNICIPAL SIDEWALK **ACCESSORY ACCESSORY OFFICE SPACE 1** OFFICE SPACE 2 ± 808 m² ± 808 m² ± 8,698 ft² ± 8,698 ft² **BUILDING A** 13,957 m² 150,231 ft² TOTAL BUILDING AREA = 150,231 S.F. / 13,957 S.M. WAREHOUSE AREA = 131,504 S.F. / 12,217 S.M. ACCESSORY OFFICE = 17,396 S.F. / 1,616 S.M. M+E ROOM AREA = 1,331 S.F. / 124 S.M. NOTE: GARBAGE IS TO BE STORED INTERNALLY **WAREHOUSE 2 WAREHOUSE 1** ± 4,438 m² ± 7,779 m² ± 83,735 ft² ± 47,769 ft² FIRE TRUCK ACCESS ONLY 5800 (19' - 0") ± 82 m² ± 885 ft² 12192 (40' - 0") PRINKLER ± 41 m² LOCATION OF SPRINKLER ± 446 ft² SUB-HEADER-DRIVE IN O/H-−DRIVE IN¦O/H AND GARBAGE LOADING AND GARBAGE LOADING 7 OVERHEAD DOORS 13 OVERHEAD DOORS FUTURE MUNICIPAL SIDEWALK BY OTHERS CONNECT TO MUNICIPAL CURBS PROPOSED PYLON SIGN CONCRETE LOADING APRON (REFER TO CIVIL DRAWING) _5m x 5m VISIBILITY SLOPED ASPHALT TRIANGLE PROPOSED FIRE & TRUCK ROUTE PROPOSED HEAVY DUTY ASPHALT ALL TURNS SNOW STORAGE (±6.71 ACRES) LOADING COURT 5m x 5m VISIBILITY PARKING PROVIDED = TRIANGLE 112 CARS PROPOSED BLACK CHAIN LINK PRIVACY FENCE (1.20M HEIGHT) 182 m (598' - 2") PROPERTY LINE CONNECT TO 1 SITE PLAN MUNICIPAL CURBS A100 1 : 350

TURNER FLEISCHER

67 Lesmill Road Toronto, ON, M3B 2T8 T 416 425 2222

The issue of this record drawing is a representation by Turner Fleischer Architects Inc. that the construction, enlargem or alteration of the areas shown unshaded is in general as opposed to precise conformity with the design prepared an provided by Turner Fleischer Architects Inc. It is not a representation that the unshaded area is in conformity with a de that has been prepared or provided by others. The shaded areas were not verified, and Turner Fleischer Architects Inc. shall not be held responsible for the accuracy of the information provided by Loblaw Companies Limited. The revisions these contract documents, reflecting the significant changes in the work made during construction, are based on data furnished by the contractor to Turner Fleischer Architects Inc. Turner Fleischer Architects Inc. shall not be held



LEGEND

PROPOSED ENTRANCE ARROW

◆ PROPOSED EXIT ARROW

PROPOSED FIRE HYDRANT

PROPOSED SIAMESE CONNECTION

(HEAVY DUTY ASPHALT)

PROPOSED SIGN

PROPOSED CONCRETE SIDE WALK

PROPOSED FIRE & TRUCK ROUTE

PROPOSED CONCRETE APRON

NOTE: MUNICIPAL DRAWINGS OF MAIN STREET EAST AND FIFTH LINE HAVE BEEN PROVIDED ON 2022-06-23.

| 8 | 2022-12-09 | ISSUED FOR REVIEW | 7 | 2022-12-06 | ISSUED FOR COORDINATION | 6 | 2022-11-08 | ISSUED FOR COORDINATION | 5 | 2022-10-11 | ISSUED FOR COORDINATION | 4 | 2022-06-28 | ISSUED FOR COORDINATION | 3 | 2022-06-17 | ISSUED FOR COORDINATION | 2 | 2022-06-09 | ISSUED FOR COORDINATION | 1 | 2022-06-03 | ISSUED FOR COORDINATION | # | DATE | DESCRIPTION | D

MENKES MILTON INDUSTRIAL INC.
4711 YONGE STREET, SUITE 1400

7472 FIFTH LINE

TORONTO, ON, M2N 7E4

MILTON, ON

SPA SITE PLAN

SPA SITE PLAN

PROJECT NO.
22.067

PROJECT DATE
2022-05-30

DRAWN BY
RLA

CHECKED BY
JJJ

SCALE
As indicated

ARCHITECTS Z

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3D FROM MAIN STREET EAST & FIFTH LINE * FOR ILLUSTRATIVE PURPOSES ONLY



2 EYE-LEVEL PERSPECTIVE FROM MAIN STREET EAST ACCESS



3 EYE-LEVEL PERSPECTIVE FROM FIFTH LINE ACCESS



1 EYE-LEVEL PERSPECTIVE FROM MAIN STREET EAST & FIFTH LINE



TURNER FLEISCHER

> 67 Lesmill Road Toronto, ON, M3B 2T8 T 416 425 2222 turnerfleischer.com

NG

3D PERSPECTIVES

MILTON, ON

PROJECT NO.
22.067CS
PROJECT DATE
2022-06-03
DRAWN BY
RLA
CHECKED BY



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THE CORPORATION OF THE TOWN OF MILTON

BY-LAW NO. xxx-2023

BEING A BY-LAW TO AMEND THE TOWN OF MILTON COMPREHENSIVE ZONING BY-LAW 016-2014, AS AMENDED, PURSUANT TO SECTION 34 OF THE PLANNING ACT, AS AMENDED, IN RESPECT TO THE LANDS MUNICIPALLY IDENTIFIED AS 7472 FIFTH LINE, AND LEGALLY DESCRIBED AS PART OF LOT 13, CONCESSION 5, NEW SURVEY, FORMER GEOGRAPHIC TOWNSHIP OF TRAFALGAR, TOWN OF MILTON IN THE REGIONAL MUNICIPALITY OF HALTON (TOWN FILE: XXXXX)

WHEREAS the Council of the Corporation of the Town of Milton deems it appropriate to amend the Comprehensive Zoning By-law 016-2014, as amended;

AND WHEREAS the Town of Milton Official Plan and the Derry Green Corporate Business Park Secondary Plan provides for the lands affected by this by-law to be zoned as set forth in this by-law;

NOW THEREFORE the Council of the Corporation of the Town of Milton hereby enacts as follows:

- **1.0 THAT** Schedule A to Comprehensive Zoning By-law 016-2014, as amended, is hereby further amended by changing the existing Future Development (FD) to a special provision Business Park (M1*xxx) Zone Symbol on the Lands shown on Schedule A attached hereto.
- **2.0 THAT** Section 13.1.1 of Comprehensive Zoning By-law 016-2014, as amended, is hereby further amended by adding subsection Section 13.1.1.xxx to read as follows:

Notwithstanding any provisions of the By-law to the contrary, for lands zoned site-specific Business Park *xxx (M1*xxx), the following standards and provisions shall apply:

- A. Notwithstanding Section 8.1 Table 8A Permitted Uses, only the following uses shall be permitted:
 - 1) Industrial Use
 - 2) Medical Clinic
 - 3) Office Building
 - 4) Office Use
 - 5) Research & Technology Use, excluding uses which produce biomedical waste
 - 6) Restaurant, as part of an Industrial Use, Warehouse/Distribution Centre, or Wholesale Operation but not as part of an Industrial Mall
 - 7) School, Adult Education
 - 8) Warehouse/Distribution Centre

- 9) Wholesale Operation
- B. Special Site Provisions
 - 1) For the lands zoned Business Park (M1*xxx) the following additional special site provisions shall apply:
 - a) Notwithstanding section 13.1.1.xxx.A above, Outdoor Storage shall be permitted as an accessory use in the rear and internal side yard provided that it is screened from street view.
 - b) Notwithstanding Section 5.11.1, Table 5K, loading spaces shall be permitted within 19 m a street line.
 - c) Notwithstanding Section 5.12, Table 5L, Parking Areas are permitted to be setback within 0.0 metres from the southerly line.
 - d) Section 5.13 shall not apply.
 - e) Notwithstanding the definition of *Front Lot Line*, the lot line abutting Main Street East shall be considered the *Front Lot Line*.
 - f) Notwithstanding Section 8.2, Table BB, a minimum front yard of 7.5 m shall be permitted.
- 3.0 THAT if no appeal is filed pursuant to Section 34 (19) of the Planning Act, RSO 1990, c. P13, as amended, or if an appeal is filed and the Ontario Land Tribunal dismisses the appeal, this By-law shall come into force upon the day which the Ontario Land Tribunal amends the By-law pursuant to Section 34 (26) of the Planning Act, as amended, the part or parts so amended come into force upon the day of the Tribunal's Order is issued directing the amendment or amendments.

PASSED IN OPEN COUNCIL ON	, 2023	
	Gordon A. Krantz	Mayor
	 Meaghan Reid	Town Clerk



Schedule A

SCHEDULE A TO BY-LAW XXX-2023

7475 Fifth Line, Milton, Ontario

LEGEND

Change in zoning from Future Development (FD) Zone to Business Park (M1*xxx) Zone Natural Heritage System

Future Development

 Date: Dec 09, 2022
 Drawn By: RM

 File: 19161 - C
 Scale: 1:4,000

 Folder: N/19161/C - 7472 Fifth Line, Million 1, Million 2, Company 1, 1916 GIS Data
 Page 79.0 of 30.3 GIS Data



