

The Corporation of the Town of Milton

Report To:	Council						
From:	Jill Hogan, Acting Commissioner, Development Services						
Date:	December 13, 2021						
Report No:	DS-096-21						
Subject:	Public Meeting and Initial Report: Official Plan Amendment and Zoning By-law Amendment Applications by 2587523 Ontario Inc., applicable to lands known municipally as 155 Nipissing Road, Milton. (Town Files: LOPA 08/21 & Z-19/21)						
Recommendation:	THAT Planning and Development Report DS-096-21 BE RECEIVED FOR INFORMATION.						

EXECUTIVE SUMMARY

The applicant is seeking amendments to the Town of Milton Official Plan and Zoning Bylaw 016-2014, as amended, to facilitate the construction of a 19-storey mixed use building containing 271 residential units and 46.3 square metres of commercial/retail uses located on the ground floor. Parking is being accommodated with three levels of underground parking and a limited surface area, yielding a total of 335 parking spaces.

The application is complete pursuant to the requirements of the Planning Act and is being processed accordingly. Upon completion of the consultation and review process, a Technical Report, including recommendations, will be brought forward for Council consideration. The Technical Report will address issues raised through the consultation and review process.

REPORT

Background

Owner: 2587523 Ontario Inc, 2201 Bristol Circle, Oakville, ON.

Applicant: Batory Planning & Management, 655 Annland Street, Pickering, ON.

Location/Description:

The subject lands are located on the north side of Nipissing Road and are known municipally as 155 Nipissing Road. Existing currently on the subject lands is a two storey building containing an automotive repair and collision centre. Surrounding uses include a proposed high density residential development to the immediate west and the Milton Mall further west, the Canadian Pacific Rail corridor to the north and commercial/light industrial



Background

uses to the east and south. Existing residential uses, consisting of primarily of low density uses, are located further to the south.

Proposal:

The applicant is seeking an amendment to the Town of Milton Official Plan, as well as an amendment to the Town of Milton Zoning By-law, to accommodate the residential development of the lands, providing for 271 residential dwelling units.

Figures 2 and 3 illustrate the proposed concept Site Plan with Figure 4 being an architectural rendering of the building. The application proposes a 19-storey mixed use building containing 271 residential units and 46.3 square metres of commercial/retail uses located on the ground floor. Vehicular parking is provided via three levels of underground parking and limited surface parking, providing a total of 335 parking spaces. A crash wall is proposed along the rail corridor. With regard to amenity area, a total of 1,529 square metres is proposed, of which 443 square metres is located indoors and 1,086 square metres is proposed outdoors. Site access is provided via Nipissing Road.

The following reports have been submitted in support of this application:

- Planning and Urban Design Rationale, dated August 2021, prepared by Batory Urban Planning and Project Management
- Environmental Noise Assessment, dated August 2021, prepared by SLR Consulting (Canada) Ltd.
- Functional Servicing Report, dated August 23, 2021, prepared by Skira & Associates Ltd.
- Geotechnical Investigation, dated August 18, 2021, prepared by Terraprobe Inc.
- Hydrogeological Assessment Report, dated August 27, 2021, prepared by Terraprobe Inc.
- Pedestrian Wind Assessment, dated August 19, 2021, prepared by SLR Consulting (Canada) Ltd.
- Phase One Environmental Site Assessment, dated August 27, 2021, prepared by Terraprobe Inc.
- Tree Inventory and Preservation Plan Report, dated August 5, 2021, prepared by Kuntz Forestry Consulting Inc.
- Urban Transportation Considerations, dated August 26, 2021, preapread by BA Consulting Group Ltd.

Discussion

Planning Policy



The subject lands are located within the Urban Growth Centre of the Central Business District and are designated Urban Growth Centre Mixed Use Sub-Area as shown on Schedule C - Central Business District Land Use Plan of the Town of Milton Official Plan.

The Urban Growth Centre Mixed Use Sub-Area designation makes up the majority of the Central Business District and is to be planned as a concentrated, vibrant urban centre that accommodates a significant share of the Town's population and employment growth supported by Regional scale public services and major transit infrastructure. In addition to the uses permitted within the Central Business District land use designation, within the Urban Growth Centre Mixed Use Sub-Area designation, higher density residential and employment uses, major office, retail, hotels and convention centres and appropriate major institutional uses may be permitted. All permitted uses within the designation shall contribute to achieving the overall minimum development density target for the Urban Growth Centre of 200 residents and jobs combined per hectare, subject to the availability of appropriate infrastructure. Additionally, Schedule K - Intensification Areas shows the subject lands as being within an identified Intensification Area and Major Transit Station Area.

Official Plan policies relevant to the proposal include:

- 2.1.3.2 Urban Area the majority of the Town's intensification will be directed to the Urban Growth Centre, particularly the major transit station area, located around the existing GO station;
- 2.1.6 Intensification the Town shall promote intensification in order to support the development of compact, efficient, vibrant and complete communities;
- 2.1.6.5 it is the policy of the Town to:
 - a) Recognize the Milton GO Station as a Major Transit Station and the surrounding area as a Major Transit Station Area to which residential and employment intensification, including major office and appropriate institutional uses are to be directed in accordance with Section 3.5 of this Plan;
 - d) Direct development with higher densities, including mixed uses and transit supportive land uses to Intensification Areas.
 - h) Promote development densities that will support existing and planned transit services;
 - k) Adopt parking standards for Intensification Areas that promote the use of active transportation and public transit;
 - s) Promote the use of rehabilitated brownfield and greyfield sites for residential intensification.
- 3.5.3 CBD Policies 3.5.3.3 Significant mixed use development and residential intensification within the CBD shall be directed to the Urban Growth Centre, particularly the major transit area, upon availability of appropriate infrastructure;



- 3.5.3.7 Transit supportive densities and pedestrian oriented, active streetscapes and improvements to the public realm that revitalize and enhance the character of the CBD are required;
- 3.5.3.27 the comprehensive development or re-development of industrial and automotive related establishments within the Urban Growth Centre and replacement with intensive high density residential, office and institutional uses shall be promoted;

Schedule C.7.A. CBD - Central Business District Height Limits indicates a maximum height of 8 storeys and as such, application for an amendment to the Official Plan has been made to allow a maximum height of 19 storeys to accommodate the development. Attached as Appendix 1 to this Report is a Draft Official Plan Amendment.

Town of Milton - Major Transit Station Area/Mobility Hub Study

In February 2018, the Town initiated a multi-disciplinary study of the Milton Major Transit Station Area/Mobility Hub to make recommendations to guide future development and intensification in the area. The study is a significant component in planning for intensification. It will contribute local inputs to the Region's ongoing growth management exercise, inform the Town's own Official Plan Review, provide the evidence base and policy framework for the preparation of an area specific Secondary Plan and also support the business case for all-day, two-way GO rail service.

The Study was completed in the summer of 2020 and received by Council in August. In April 2021, Council endorsed a policy directions report. The Policy Directions report outlined short, medium and longer term initiatives to implement the recommendations of the Study. In October of this year, the Public Meeting for the implementing Official Plan Amendment and Zoning By-law Amendment for the Mobility Hub was held with a recommendation report to follow in 2022. The current proposal is generally in conformity with the direction of the Mobility Hub Study.

Zoning By-law 016-2014, as amended

The subject lands are zoned Urban Growth Centre-Mixed Use (UGC-MU) zone under the Town of Milton Zoning By-law 016-2015, as amended. The UGC-MU zone allows for Residential High Density (RHD) uses, including apartment buildings. Schedule D - Central Business District - Buildings Heights of the Zoning By-law allows for a maximum building height of 8 storeys. The applicant has made application for a Zoning By-law Amendment to accommodate site specific setbacks, an increased height and a reduced parking rate of 1.23 spaces per unit (inclusive of visitor parking). Attached to this report as Appendix 2 is the Draft site specific Zoning By-law.

Site Plan Control

Should the application be approved, the applicant will be required to receive Site Plan Approval prior to the commencement of any development.

Public Consultation and Review Process



Notice for the public meeting was provided pursuant to the requirements of the Planning Act on November 18, 2021.

The applicant held a virtual Public Information Centre session (PIC) on October 26, 2021. No formal presentations were made at this information centre. The purpose of the PIC was to provide the public with an informal opportunity to not only view the drawings and concepts illustrating the proposal, but also to ask questions of the applicant and technical consultants and learn about the application process. Staff were present at the PIC as well. No members of the public attended the information session.

With regard to the proposal, staff has identified the following matters to be addressed through the review process:

- Site Design, Built Form, Massing, Urban Design, Height and Density
- Noise Impacts
- Adequate provision of retail
- Land Use Compatibility to Surrounding Industrial Land Uses (Ministry of the Environment and Climate Change D Series Guidelines)
- Setback to Rail Line
- Pedestrian Level Wind Mitigation
- Shadow Impacts/Privacy/Views
- Traffic Impacts, Parking, Pedestrian and Vehicle Access/Circulation
- Consistency with PPS and conformity with Growth Plan for the Greater Golden Horseshoe
- Servicing and Stormwater Management
- Environmental Assessment of Lands
- Overall fit of the proposal in the context of existing and planned context of the area.

A technical report with recommendations will be brought forward for Council consideration at a later date, upon completion of the evaluation of the application.

Financial Impact

None arising from this report

Respectfully submitted,

Jill Hogan, MCIP, RPP Acting Commissioner, Development Services



For questions, please contact:	Aaron Raymond, MCIP, RPP	Phone: Ext. 2313
	Senior Planner	

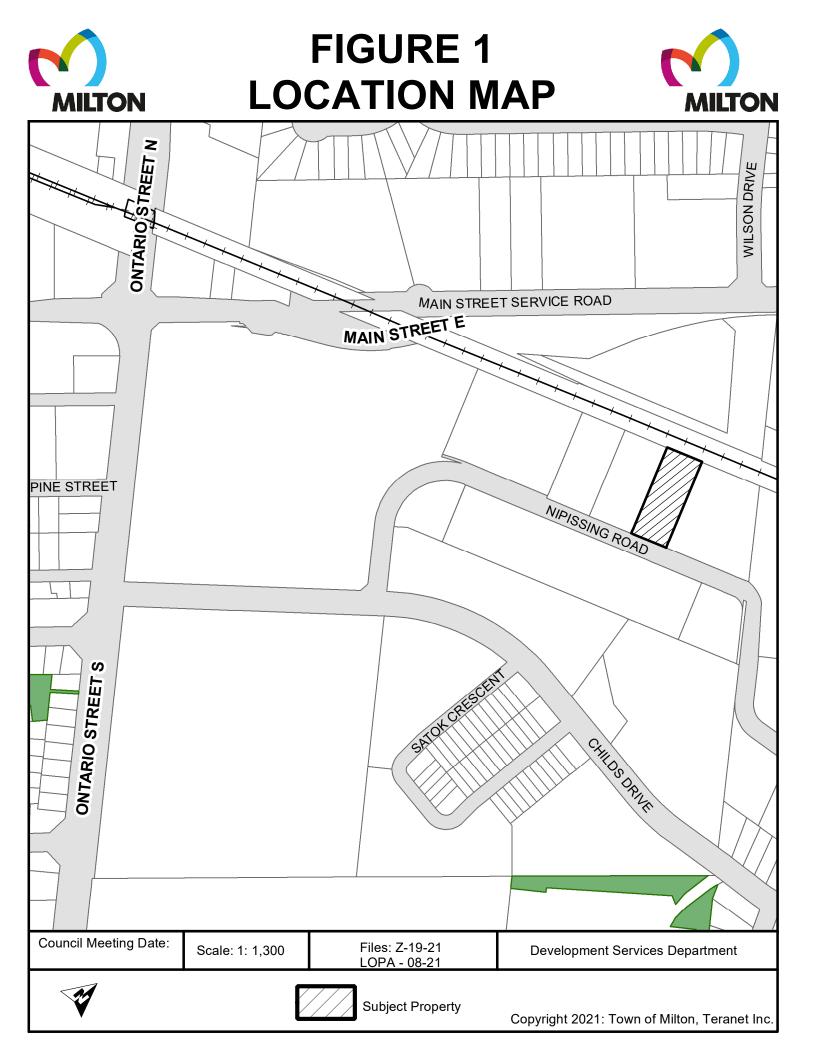
Attachments

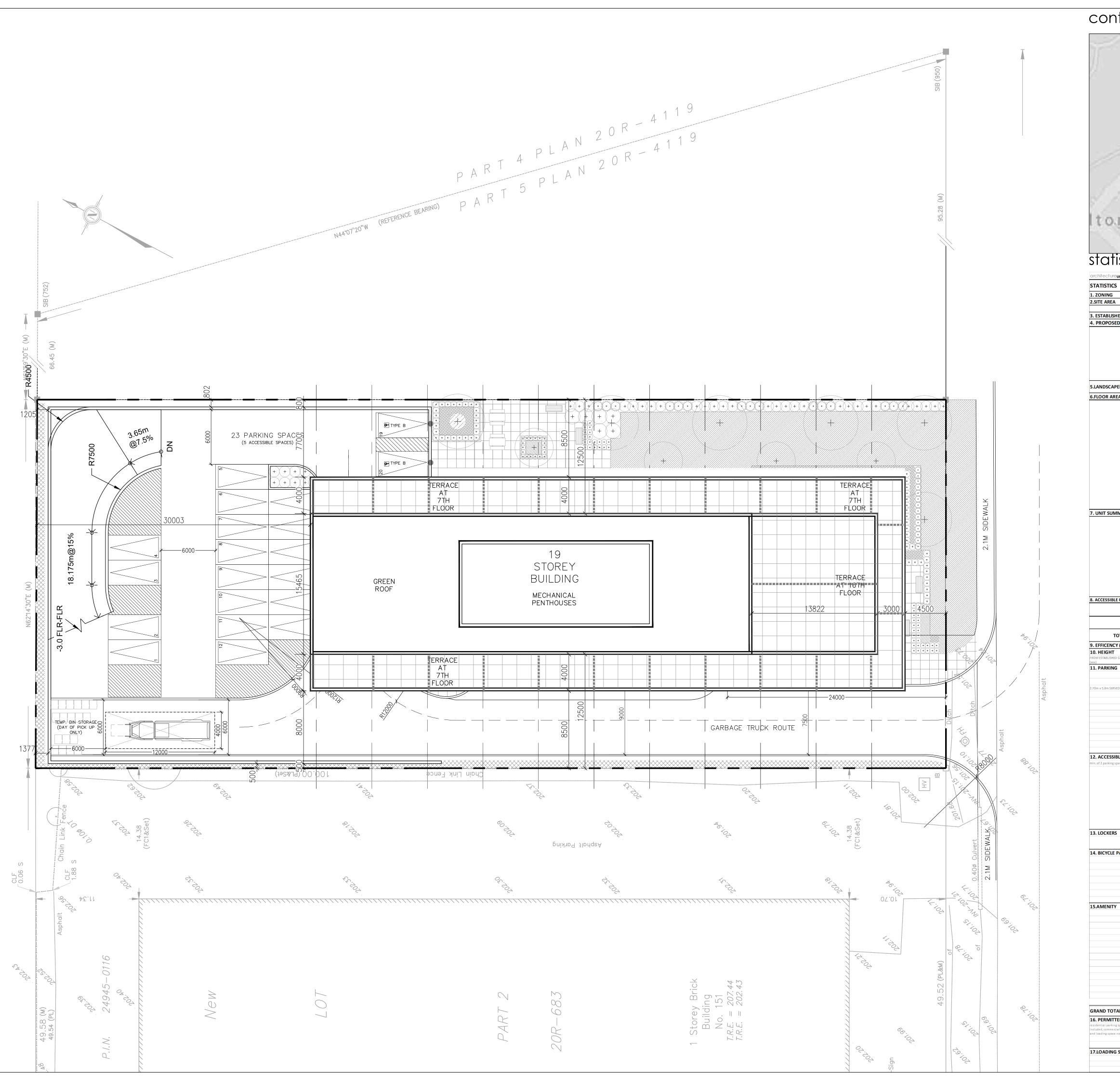
Figure 1- Location Map Figure 2- Concept Site Plan Figure 3 - Ground Floor Plan Figure 4 - Architectural Rendering Appendix 1 - Draft Official Plan Amendment Appendix 2- Draft Zoning By-law Amendment

CAO Approval Andrew M. Siltala Chief Administrative Officer

Recognition of Traditional Lands

The Town of Milton resides on the Treaty Lands and Territory of the Mississaugas of the Credit First Nation. We also recognize the traditional territory of the Huron-Wendat and Haudenosaunee people. The Town of Milton shares this land and the responsibility for the water, food and resources. We stand as allies with the First Nations as stewards of these lands.





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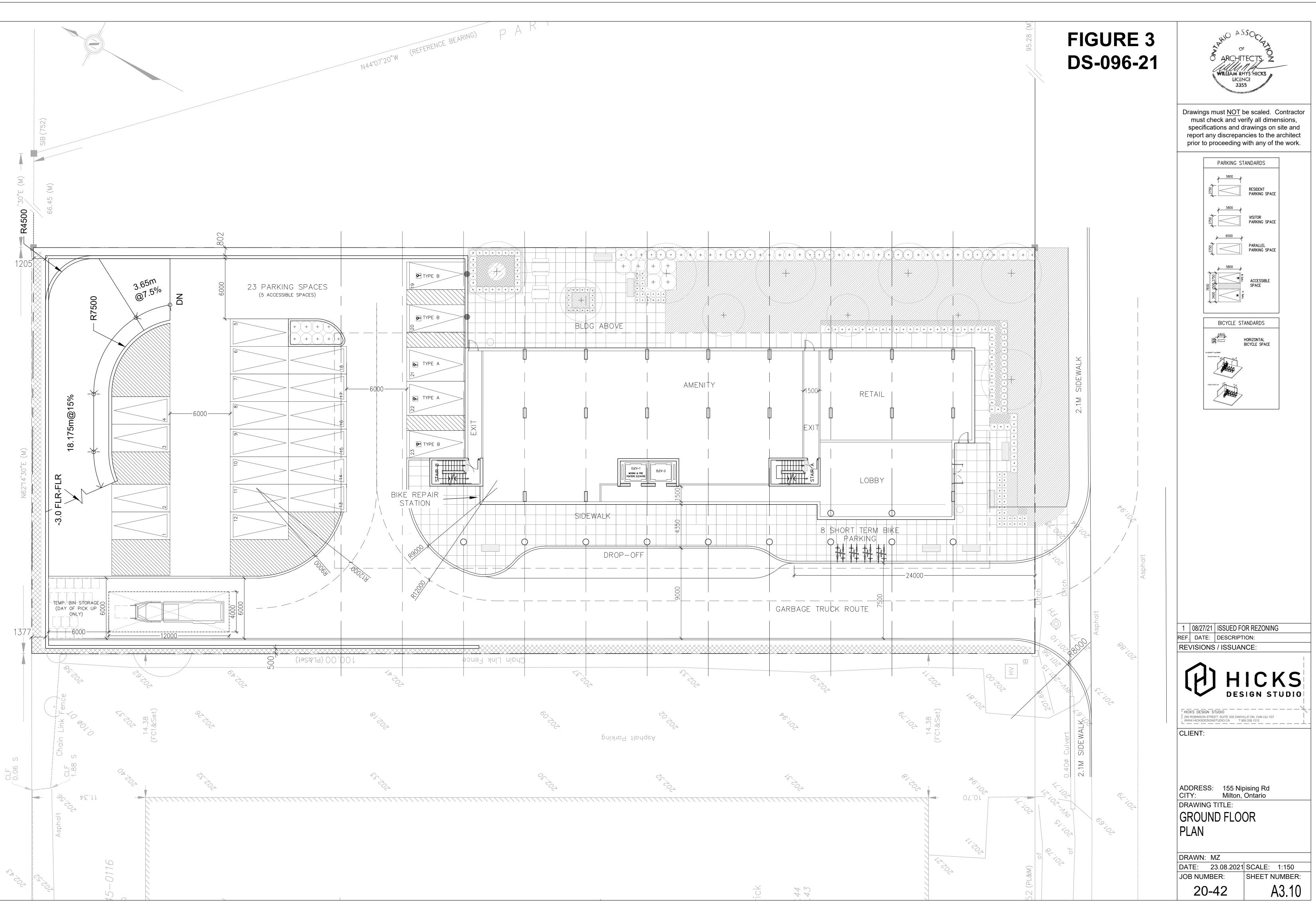




FIGURE 4 DS-096-21



Drawings must <u>NOT</u> be scaled. Contractor must check and verify all dimensions, specifications and drawings on site and report any discrepancies to the architect prior to proceeding with any of the work.

108/27/21ISSUED FOR REZONINGREF.DATE:DESCRIPTION:REVISIONS / ISSUANCE:



ADDRESS: 155 Nipising Rd CITY: Milton, Ontario DRAWING TITLE:

VIEW

DRAWN: MZ DATE: 23.08.2021 SCALE: NTS JOB NUMBER: SHEET NUMBER: 20-42 A4.2

THE CORPORATION OF THE TOWN OF MILTON

BY-LAW NO.XX.2021

BEING A BY-LAW OF THE TOWN OF MILTON TO ADOPT AN AMENDMENT TO THE TOWN OF MILTON OFFICIAL PLAN PURSUANT TO SECTION 17 OF THE PLANNING ACT, AS AMENDED, IN RESPECT OF THE LANDS MUNICIPALLY IDENTIFIED AS 155 NIPISSING ROAD, LEGALLY DESCRIBED AS PART OF LOT 13, CONCESSION 3, (NS TRAFALGAR), TOWN OF MILTON IN THE REGIONAL MUNICIPALITY OF HALTON (FILE NO. LOPA 08/21)

The Council of the Corporation of the Town of Milton, in accordance with the provisions of Section 17 and 21 of the Planning Act R.S.O. 1990, c. P.13, as amended, hereby enacts as follows:

- Amendment No. XX to the Official Plan of the Town of Milton, to amend Schedules I1 and C.7.A.CBD of the Town of Milton Official Plan to provide for permission for the development of a mixed use building with a height of 19 storeys, at lands located at 155 Nipissing Road and legally described as Part of Lot 13, Concession 3 (NS Trafalgar), Town of Milton, consisting of the attached maps and explanatory text, is hereby adopted.
- 2. Pursuant to Subsection 17(27) of the *Planning Act*, R.S.O. 1990, c. P. 13, as amended, this Official Plan Amendment comes into effect the day after the last day for filing a notice of appeal, if no appeal is filed pursuant to Subsections 17 (24) and (25). Where one or more appeals have been filed under Subsection 17 (24) or (25) of the said Act, as amended, this Official Plan Amendment comes into effect when all such appeals have been withdrawn or finally disposed of in accordance with the direction of the Ontario Land Tribunal.
- 3. In the event that the Regional Municipality of Halton, being the Approval Authority, has declared this Official Plan Amendment to not be exempt, the Clerk is hereby authorized and directed to make application to the Approval Authority for approval of the aforementioned Amendment Number XX to the Official Plan of the Town of Milton.

PASSED IN OPEN COUNCIL ON day of , 2021

_Mayor

Gordon A. Krantz

Town Clerk

Meaghan Reid

AMENDMENT NUMBER XX

TO THE OFFICIAL PLAN OF THE TOWN OF MILTON

Part of Lot 13, Concession 3 (NS Trafalgar) 155 Nipissing Road Town of Milton (Town File: LOPA-08/21)

Page 2 of 7 of By-law XXX-2021

AMENDMENT NUMBER XX

TO THE OFFICIAL PLAN OF THE TOWN OF MILTON

- PART 1 THE PREAMBLE, does not constitute part of this Amendment
- PART 2 THE AMENDMENT, consisting of the following text constitutes Amendment No. XX to the Official Plan of the Town of Milton

PART I: THE PREAMBLE

THE TITLE

This amendment, being an amendment to the Official Plan of the Town of Milton shall be known as:

Amendment No. XX To the Official Plan of the Town of Milton

155 Nipissing Road (Part of Lot 13, Concession 3 (NS Trafalgar)) (Town of Milton) (LOPA 08/21)

PURPOSE OF THE AMENDMENT

The purpose of this amendment is to add Specific Policy Area XX to the lands at 155 Nipissing Road, with a maximum density of 673 units per net hectare to facilitate the development of a 19-storey residential apartment building with ground floor commercial space.

LOCATION OF THE AMENDMENT

The subject lands are located on the south side of the Canadian Pacific Railway Line, on the north side of Nipissing Road, generally east of Ontario Street South and generally west of Thompson Road South. The lands are municipally identified as 155 Nipissing Road and are legally described as Part of Lot 13, Concession 3 (NS Trafalgar), Town of Milton.

BASIS OF THE AMENDMENT

Provincial Policy establishes the foundation for regulating the development and use of land to sustain healthy, liveable and safe communities, including accommodating an appropriate range and mix of residential, employment, institutional, recreation, park and open space, and other uses to meet long term needs. The focus of growth and development, including residential and employment intensification shall be directed to settlement areas where infrastructure and public amenities are available. Residential intensification includes infill development, the development of vacant or underutilized lots within previously developed areas, and the conversion and expansion of existing residential buildings to create new residential units for and/or employment uses. The type and scale of development, which is intended to be more compact, and the transition of new development to adjacent areas should also be considered. The subject lands are located within the Urban Area, and Urban Growth Centre, and a Major Transit Station Area within the Town of Milton Official Plan. The proposed amendment permits the redevelopment of an underutilized site with a residential apartment building containing a range of residential apartment unit sizes and ground floor commercial space, in a 19-storey tower form, designed to be consistent with the objectives of the Town of Milton High-Rise Guidelines, to fit within its surrounding context, and to transition appropriately to adjacent areas. The proposed development is located in an area with good access to local and regional transit and active transportation infrastructure and will contribute to the achieving both the overall growth targets, and the targeted form of growth, established in Provincial, Regional, and Local policy.

The proposal is located within an area designed for intensification as identified in both the Halton Region Official Plan and the Milton Official Plan. The proposed development contributes to the prescribed minimum of 50 percent of new housing units produced annually in Halton to be in the form of townhouses or multi-storey buildings, as identified in the Regional Official Plan.

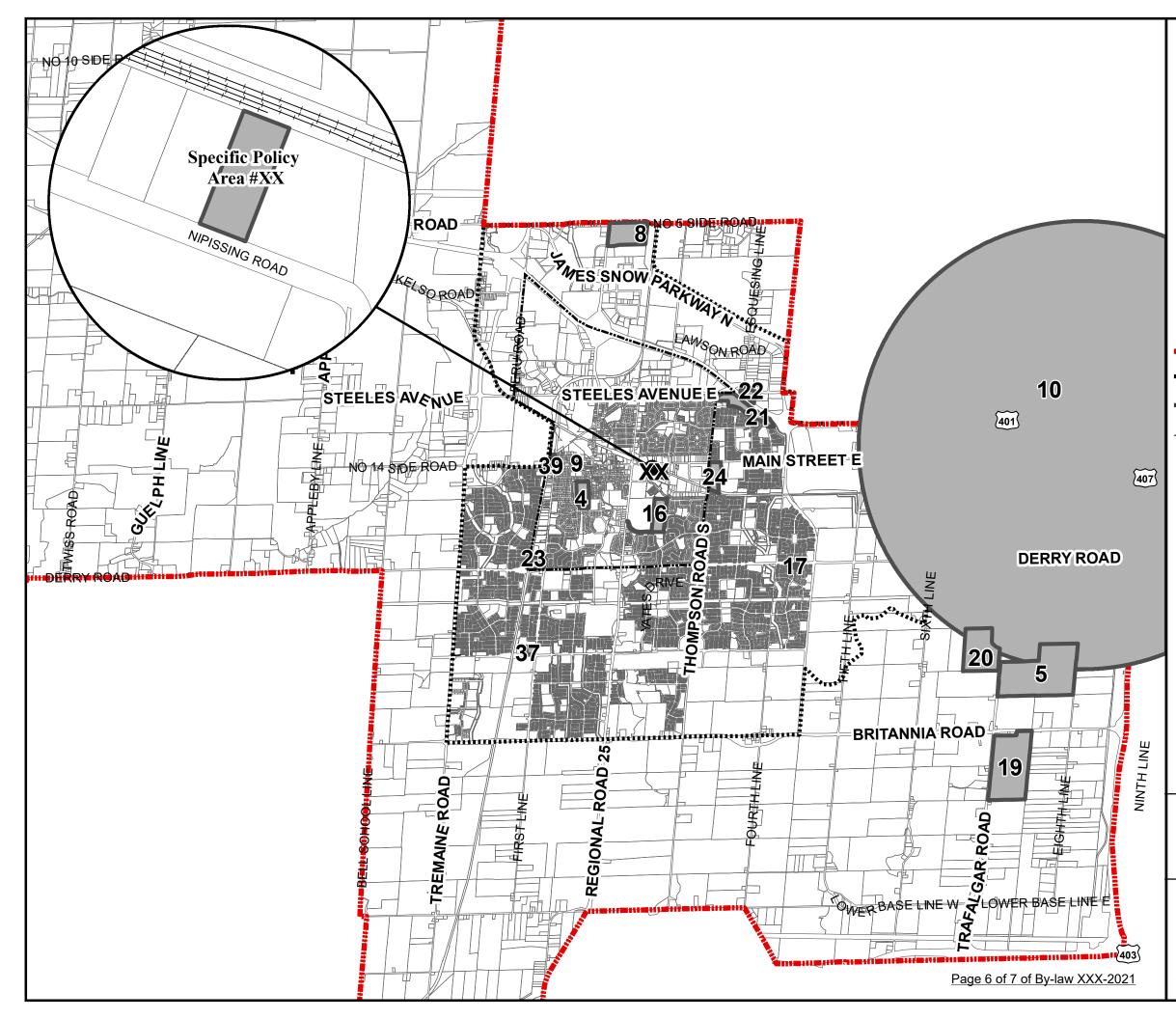
PART II: THE AMENDMENT

All of this part of the document entitled Part II: THE AMENDMENT consisting of the following text constitutes Amendment no. to the Town of Milton Official Plan.

DETAILS OF THE AMENDMENT

The Official Plan of the Town of Milton is hereby amended by Official Plan Amendment No. XX pursuant to Section 17 and 21 of the Planning Act, as amended, as follows:

- 1.0 Map Change
 - 1.1 Amending Schedule I1 "Urban Area Specific Policy Areas" by adding Special Policy Area No. XX to the lands at 155 Nipissing Road (known legally as Part of Lot 13, Concession 3 (NS Trafalgar)).
 - 1.2 Amending Schedule C.7.A.CBD Central Business District Secondary Plan, Height Limits by permitting a maximum height of 19 storeys on the lands at 155 Nipissing Road (known legally as Part of Lot 13, Concession 3 (NS Trafalgar)).
- 2.0 Text Change
 - 2.1 Adding the following text to Section 4.11 "Specific Policy Area":
 - 4.11.3.XX The land identified as Specific Policy Area No. XX on Schedule I1 of this Plan, being the lands at 155 Nipissing Road may be developed to provide a mixed use building at a maximum of 19 storeys in height.



TOWN OF MILTON OFFICIAL PLAN

Schedule I1

URBAN AREA SPECIFIC POLICY AREAS (Refer to sections 4.11 & 3.8.3.2)

Files: LOPA-08/21 & Z-19/21

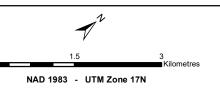
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EXISTING URBAN AREA BOUNDARY

----- RAILWAY

SPECIFIC POLICY AREA

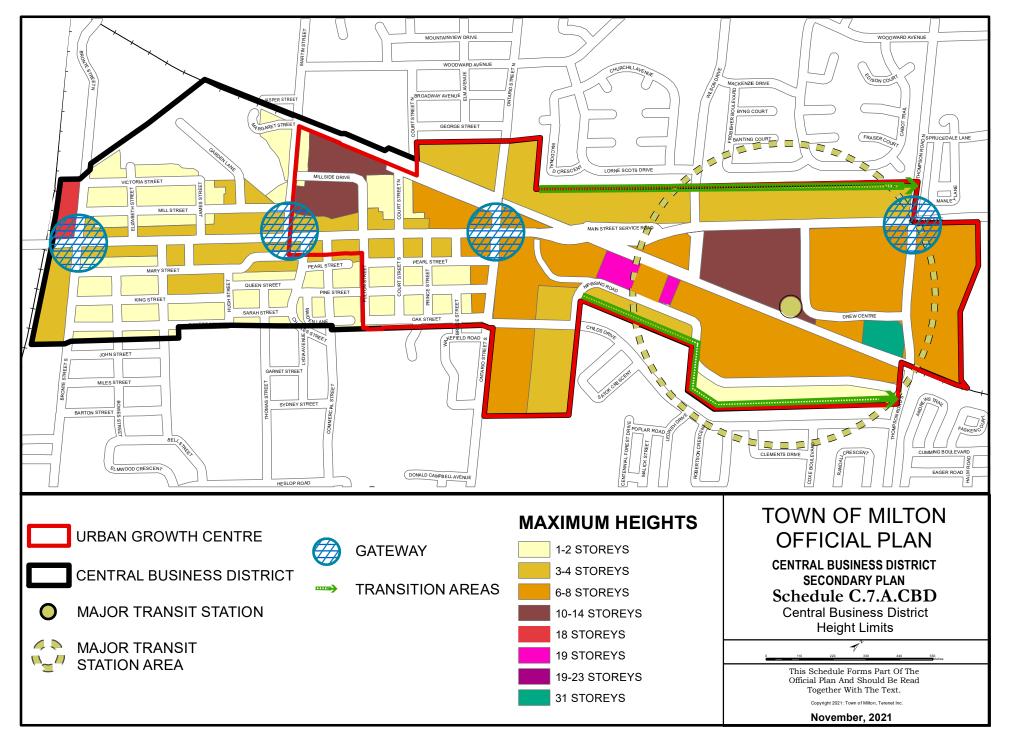
XX SPECIFIC POLICY NUMBER



This Schedule Forms Part Of The Official Plan And Should Be Read Together With The Text.

Copyright 2021: Town of Milton, Teranet Inc.

Consolidated August 2008, Edited November 2021



Page 7 of 7 of By-law XXX-2021

APPENDIX 2 DS-096-21

THE CORPORATION OF THE TOWN OF MILTON BY-LAW NO. XXX-2021

BEING A BY-LAW TO AMEND THE TOWN OF MILTON COMPREHENSIVE ZONING BY-LAW 016-2014, AS AMENDED, PURSUANT TO SECTION 34 OF THE PLANNING ACT IN RESPECT OF THE LANDS KNOWN MUNICIPALLY AS 155 NIPISSING ROAD AND DESCRIBED AS PART OF LOT 13, CONCESSION 3, FORMER GEORGRAPHIC SURVEY OF TRAFALGAR, TOWN OF MILTON, REGIONAL MUNICIPALITY OF HALTON (2587523 ONTARIO INC) FILE: Z-19/21

WHEREAS the Council of the Corporation of the Town of Milton deems it appropriate to amend Comprehensive Zoning By-law 016-2014, as amended;

AND WHEREAS the Town of Milton Official Plan provides for the lands affected by this by-law to be zoned as set forth in this By-law;

NOW THEREFORE the Council of the Corporation of the Town of Milton hereby enacts as follows:

- 1.0 THAT Schedule A "Urban Area Zoning" to Comprehensive Zoning By-law 016-2014 is hereby further amended by changing the Urban Growth Centre Mixed Use Zone (UGC-MU) Zone symbol to the Urban Growth Centre Mixed Use Zone (UGC-MU*XX) Zone symbol on the lands shown on Schedule A attached hereto;
- **2.0 THAT** Schedule D "Central Business District Building Heights" to Comprehensive Zoning By-law 016-2014 is hereby further amended by changing the Maximum Building Height to "19 Storeys and 65.0 metres" on the lands shown on Schedule A attached hereto;
- **3.0 THAT** Section 13.1 of By-law 016-2014 is hereby further amended by deleting Section 13.1.1.XX and replacing it with the following:

Urban Growth Centre – Mixed Use Zone (UGC-MU*XXX) Zone

- (i) Additional permitted uses:
 - a. Apartment Building
 - b. Apartment Building, Hybrid
 - c. Mixed Use Building
- (ii) Definitions:

For the purpose of this by-law:

a. BALCONY means a platform that may be partially enclosed projecting from the main wall of a building which is not supported by vertical uprights other than the wall itself except when located above a porch/veranda, patio or exclusive use driveway and which is only accessible from within the building.

(iii) Zone Standards:

Notwithstanding any provisions to the contrary, for an Apartment Building, an Apartment Building – Hybrid, or a Mixed Use Building, the following shall apply:

- a. Maximum Building Height: 19 Storeys and 65 metres;
- b. Maximum number of apartment dwelling units: 271;
- c. Maximum residential gross floor area: 20,500 m2;
- d. Minimum front yard setback: 4.5 metres;
- e. Minimum front yard setback above the 7th Storey: 7.5 metres;
- f. Minimum front yard setback above the 16th Storey: 20.0 metres;
- g. Minimum rear yard setback: 0.0 metres;
- h. Minimum side yard setback: 8.5 metres;
- i. Minimum side yard setback above the 7th Storey: 12.5 metres;
- j. No portion of any dwelling unit will be located within 30 metres of the rear lot line;
- k. A minimum of 4.0 m2 per dwelling unit of outdoor communal amenity space shall be provided on the lot and shall be maintained and operated by a common entity;
- I. A minimum of 1.6 m2 per dwelling unit of indoor communal amenity space shall be provided on the lot and shall be maintained and operated by a common entity; and,
- m. No portion of a mechanical penthouse may be within 30 metres of a front lot line and 14 metres of a side lot line.
- (iv) Special Provisions:
 - n. Notwithstanding the provisions of Section 4.5.i, Balconies, balconies are permitted in all yards for an Apartment Building, an Apartment Building, Hybrid, and a Mixed Use Building;
 - o. Notwithstanding the provisions of Section 4.19.4, Exceptions to Height Requirements, the calculation of Building Height shall be exclusive of mechanical penthouses, rooftop equipment, elevator tower, stair tower and/or architectural features such as parapets and screen walls.
 - p. Notwithstanding Section 5.8.1, Table 5E, the minimum off-street parking requirements shall be:
 - i. 271 spaces for residents; and,
 - ii. 64 spaces for visitors.

- iii. a minimum of 9 of the total parking spaces required by 3.0
 (iv) p. i. and ii, above, will be accessible parking spaces.
- q. Notwithstanding Section 5.11, Table 5J, a minimum of 1 loading space is required
- **4.0 THAT** If no appeal is filed pursuant to Section 34(19) of the Planning Act, R.S.O. 1990, c. P.13, as amended, or if an appeal is filed and the Local Planning Appeal Tribunal dismisses the appeal, this by-law shall come into force on the day of its passing. If the Ontario Land Tribunal amends the by-law pursuant to Section 34 (26) of the Planning Act, as amended, the part or parts so amended come into force upon the day the Tribunal's Order is issued directing the amendment or amendments.

PASSED IN OPEN COUNCIL ON

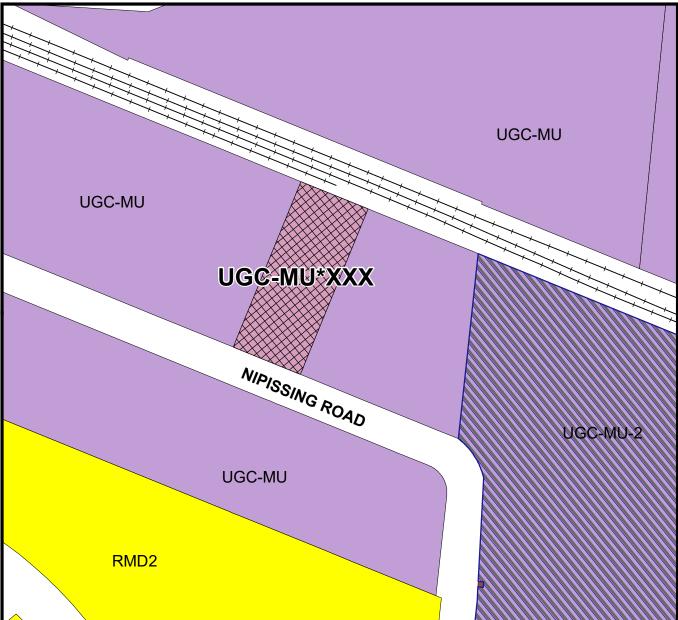
G.A. Krantz	Mayor
Meaghen Reid	Town Clerk



TOWN OF MILTON

PART OF LOTS 13, CONCESSION 3, New Survey

Town of Milton



THIS IS SCHEDULE A TO BY-LAW NO._____ PASSED THIS __ DAY OF _____, 2021.

UGC-MU*XXX Urban Growth Centre Mixed-Use Zone Special

> LOPA-08/21 Z-19/21

MAYOR - Gordon A. Krantz

CLERK- Meaghen Reid



SCHEDULE D

