



Report To: Council

From: Barbara Koopmans, Commissioner, Planning and Development

Date: April 15, 2019

Report No: PD-021-19

Subject: Technical Report: General Housekeeping Amendments to

Comprehensive Zoning By-law 016-2014, as amended, and

Comprehensive Zoning By-law 144-2003, as amended.

(File HKA-01/18)

Recommendation: THAT Planning and Development Report PD-021-19 outlining

Town initiated housekeeping amendments to Comprehensive Zoning By-law 016-2014, as amended, and Comprehensive

Zoning By-law 144-2003, as amended, BE APPROVED;

AND THAT WHEREAS the Planning Act limits the ability to apply for a minor variance for a 2-year period following the approval of the By-laws proposed to implement a series of housekeeping amendments, BE IT RESOLVED that a privately initiated

application for a minor variance may be made;

AND FURTHER THAT staff be authorized to bring forward amending Zoning By-laws, in accordance with Appendix 1 and 2

to Report PD-021-19 for Council adoption.

### **EXECUTIVE SUMMARY**

Staff continues to monitor the effectiveness of its current Comprehensive Zoning By-laws, recommending changes through housekeeping amendments to clarify directions and consolidate provisions where appropriate.

The purpose of this report is to provide Council with an update on the consultation process relating to the proposed housekeeping amendments prepared for public and agency review in January 2019, and to outline the changes staff recommends be incorporated into the final draft housekeeping amendment by-laws, attached as Appendix 1 and 2 to Planning and Development Report PD-021-19 as a result of the full evaluation of the application.

#### REPORT



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### **Background**

Planning and Development Report PD-005-19, provided details with respect to a series of Town initiated housekeeping amendments to the Town's Comprehensive Urban Area Zoning By-law 016-2014, as amended, and Comprehensive Rural Area Zoning By-law 144-2003, as amended, to be discussed at a public meeting on January 21, 2019. The majority of the proposed housekeeping amendments affected Town-wide regulations and were general in nature, with the exception of a few site-specific matters. The proposed amendments related to the following provisions:

### By-law 016-2014, as amended

- Transition clauses
- The definitions of "Bay and Boxed Window", "Home Day Care", "Balcony", "Hospital", "Day Nursery", "School", "Monument Sales Shop", "Asphalt Batching Plant", "Concrete Batching Plant", "Child Care", "Child Care Centre", "Home Based Child Care (Licensed)", "Unlicensed Child Care", "Dog Daycare", "Hospital, Private", "School, Adult Education", "School, Elementary", "School, Secondary" and "School, Post-Secondary"
- Permeable landscape surfaces adjacent to side lot lines and dwellings
- Emergency generators / ground mounted HVAC
- Acquisitions by a Public Authority
- Dog daycares
- Permitted encroachment for porches on back-to-back townhouse dwellings
- Required setbacks from a building to all other zones and grade related dwelling units within the Mixed Use (MU) Zone
- Loading spaces and areas
- Accessible parking
- Additional permission for Warehouse/Distribution Centres
- Orientation of parking spaces within a driveway that accesses a residential dwelling
- Incorrect section references and titles
- Minor errors in text and tables
- Site-specific provisions relating to fencing for lots fronting onto Main Street East between Thompson Road and Maple Avenue, Section 13.1.1.57 and 13.3.1.4 (NE corner of Britannia Road and Bronte Street South), Section 13.1.1.123 (NW Corner of Maple Ave and Fox Crescent) and Section 13.1.1.252 (Mattamy Martin West).

### By-law 144-2003, as amended

 Site-specific mapping relating to 4249 Donaldson Lane (Kalmoni)(Section 13.1.1.37)



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### Discussion

The purpose of the proposed zoning by-law revisions outside of a Comprehensive Zoning By-law Review is to address issues resulting from multiple supported variances, matters of interpretation, and suggestions from other departments within the Corporation. It is the intention of staff to monitor the usage of the by-laws on a regular basis and bring forward revisions at appropriate times to aid in improving its effectiveness and ensure the continued relevance of the by-laws.

The issues brought forward by members of the public and circulated agencies, along with staff's recommended actions, are outlined below.

### **Public Consultation and Review Process**

The statutory public meeting was held on January 21, 2019. Two members of the public spoke to the application at the public meeting. In addition, staff received two written submissions (See Appendix 3).

All of the comments received as a result of public consultation were related to the introduction of the proposed dog daycare use and related provisions, which was unanimously supported. A member of the public, who currently has a dog daycare business did express her concerns about having to find a new location for her existing dog daycare business, as the zone in which she is located will continue to not permit the new use. A request to consider overnight boarding was also brought forward to staff for consideration. Staff will address the aforementioned comments and concerns in the "Issues" section of this report.

Planning staff has provided formal notice that the technical report will be brought forward for consideration by Council on April 15, 2019, to those who provided written comments, spoke at the public meeting, and/or signed the public register.

### **Agency Consultation**

The proposed housekeeping amendments, along with a description and rationale for the proposed changes to the Urban and Rural Zoning By-laws, were circulated to internal departments and external agencies on January 11, 2019. The only substantive comments received were from the School Boards, which have been summarized below.

### Halton District School Board and Halton Catholic District School Board

Both Halton School Boards supported staff's proposed addition of Child Care related definitions based on the Child Care and Early Years Act, 2014 (CCEYA) as well as the other changes proposed to other sections to implement the new definitions. Although in support, the Boards did note that through the CCEYA, the Ministry of Education



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supports programming through EarlyON Child and Family Centres, which offer free drop-in programs for caregivers and children from birth to 6 years old. Both Boards would like to ensure that the definition of Child Care Centres be inclusive of EarlyON Child and Family Centres and potentially other community uses, so that this use would also be permitted in the same zones that Child Care Centres are permitted under the Zoning By-law.

In regard to the proposed school related definitions, (i.e. "School, Adult Education", "School, Elementary", and "School, Secondary"), the Boards offered no concerns. However, in specific regard to the "School, Adult Education" use, both Boards recommended that permissions be carried into the Employment Zones (i.e. EMP-2, M1 and M2), where similar uses such as Commercial School - Skill are permitted.

### Summary of Issues

The following issues raised as part of the consultation and review process have been addressed as follows:

### Consideration of Overnight Boarding In Addition to the Dog Daycare Use

Overall, the introduction of the dog daycare use, permissions and provisions through the proposed housekeeping amendments, have been very well received. Given that the dog day care use is a new use for the Town, staff recommend monitoring the proposed use and its impacts prior to considering additional permission for overnight boarding in association with dog daycares.

While staff understands that there may be a demand for short-term overnight boarding of dogs within the Urban Area (as suggested through the information provided as part of a public submission, see Appendix 3), the Town only permits such overnight boarding of animals as part of a "Boarding Kennel", within the Rural (A2) Zone of the Town, subject to specific provisions (e.g. minimum lot size, minimum setbacks, located on a lot with an existing detached dwelling, and operated by a resident of the dwelling).

While the overnight boarding may be appropriate in some cases, staff cannot recommend the inclusion of as-of-right permissions in the By-laws at this time. Other municipalities including the City of Brampton, the City of Pickering and the City of Burlington, all of which were approached with the same request for overnight boarding of animals in association with a service use in the urban area, required that each case be reviewed on its own merits through an application of a minor variance to the Zoning By-law. As a result of requiring a minor variance application, the municipalities were also able to attach conditions to the overnight boarding use (e.g. number of animals, and that the use was accessory to the dog daycare or grooming use, not the principal use) to address concerns.



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### Child Care Provisions & Associated Programs

In response to changes to Provincial legislation, the Town's Zoning By-laws require certain amendments. Some of these changes to the legislation would necessitate substantive amendments better addressed through a comprehensive review process. At this time, staff recommends that combining the applicable components of the new legislation into the current use definitions (i.e. Day Nursery and Home Day Care) is the correct approach at this time. It should be noted however, that staff has proposed to change the "Day Nursery" term, which was based on the previous legislation (i.e. Day Nurseries Act), to "Day Care Centre", which is commonly used by other municipalities and the public. This term also covers both children and adult scenarios, the latter being introduced as a result of a number of inquiries in the past.

With respect to the EarlyON Child and Family Centres, staff is of the opinion that the use does not need to be included within the definition of "Day Care Centre" since the program is in most cases being provided by or being housed by a Public Authority (i.e. the Province and publicly funded School Boards as per the Town's definition). A Public Use, is permitted in any zone.

Given that the EarlyON Child and Family Centre would be considered a public use and would be permitted in any zone, staff is of the opinion that it is not necessary to include the specific use within the definition of "Day Care Centre".

### Permission for Adult Education School in Employment Zones

Staff has reviewed the nature of the School, Adult Education use, which operates similar to a Commercial School, in that the use offers a variety of short term programs at various times during the day. Given that the impact of the use would be very similar to that of a Commercial School-Skill and Commercial School-Trade, staff recommends that the new "School, Adult Education" use should be added as a permitted use in the EMP-2, M1 and M2 Zones (Section 8.1, Table 8A).

### Interpretation/Clarification of Various Provisions Suggested by Zoning Staff

The following revisions have also been recommended and implemented in the revised draft zoning amendment attached as Appendix 1 to this report:

- Text referring to the transition provisions (that are to be deleted), is to be revised.
- Wording to describe permitted elements associated with the definition of "Bay and Boxed Window" are to be simplified.
- Existing definitions of "Day Nursery" and "Home Daycare" are to be replaced by new definitions for "Day Care Centre" and "Home Daycare.
- The permission for "emergency generators" is to be added to both residential and non-residential zones, not just the latter.



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- The word "training" is to be deleted from the dog daycare provision that caps the size of related accessory retail uses, as it is not a retail use.
- The new "Dog Daycare" use is to be added to the Employment (EMP-2) Zone.

The aforementioned revisions along with a few minor revisions to syntax have been incorporated into the proposed general zoning amendment to Urban Area By-law 016-2014, as amended, attached as Appendix 1 to this report. To address the change to 4249 Donaldson Lane under Rural Area By-law 144-2003, as amended, to ensure consistency with the original OMB decision, a proposed map change, attached as Appendix 2 to this report has been prepared.

### Conclusions

Based on the foregoing, it is staff's opinion that the proposed housekeeping amendments are appropriate, and are intended to clarify and strengthen existing regulations within the Town's Urban and Rural Zoning By-laws. As a result staff recommends that the housekeeping amendments discussed herein be approved and that staff be authorized to bring forward amending Zoning By-laws in accordance with the draft zoning by-law amendments attached as Appendix 1 and 2 to this report for Council adoption.

### Financial Impact

None arising from this report.

Respectfully submitted,

Barbara Koopmans, MPA, MCIP, RPP, CMO Commissioner, Planning and Development

For questions, please contact: Angela Janzen, MCIP, RPP, Phone: Ext. 2310

Planner

### **Attachments**

Appendix 1: Draft Zoning Amendment to By-law 016-2014, as amended Appendix 2: Draft Zoning Amendment to By-law 144-2003, as amended

Appendix 3: Public Comments

CAO Approval
William Mann, MCIP, RPP, OALA, CSLA, MCIF, RPF
Chief Administrative Officer

### THE CORPORATION OF THE TOWN OF MILTON

### BY-LAW NO. XXX-2019

BEING A BY-LAW TO AMEND THE TOWN OF MILTON COMPREHENSIVE ZONING BY-LAW 016-2014, AS AMENDED, PURSUANT TO SECTION 34 OF THE PLANNING ACT, AS AMENDED, TO INCORPORATE A SERIES OF HOUSEKEEPING AMENDMENTS THAT AFFECTS ALL LANDS WITHIN THE URBAN AREA OF THE TOWN OF MILTON, REGIONAL MUNICIPALITY OF HALTON - (TOWN FILE: HKA-01/18).

WHEREAS the Council of the Corporation of Town of Milton deems it appropriate to amend Comprehensive Zoning By-law 016-2014, as amended;

**AND WHEREAS** the Town of Milton Official Plan provides for lands affected by this by-law to be zoned as set forth in this by-law;

**NOW THEREFORE** the Council of the Corporation of the Town of Milton hereby enacts as follows:

**1.0 THAT** the text of the Town of Milton Comprehensive Zoning By-law 016-2014, as amended, is hereby further amended as follows:

The following table outlines the changes that are included in this zoning by-law amendment. Text that is underlined indicates new text to be inserted in the By-law. Text that is crossed out ("strikethrough") is to be deleted from the By-law.

Item No.	Section or Schedule	Description of Change in By-law	
1	Section 1.11 (Transition Matters)  Delete the existing text of Section 1.11 – Transition Matters, and replication with the words "SECTION NOT IN USE" as follows:  1.11 TRANSITION MATTERS SECTION NOT IN USE.  1.11.1 Transition Matters General		
		i) Subject to Section 1.1 and except as provided in transition Clauses 1.11.1 to 1.11.4, the provisions of this By law will otherwise apply.  1.11.2 Transition: Site Plan Approval and Building Permit Applications	
		i) Nothing in this By-law will prevent the erection or use of a building or structure for a project for which a complete application for site plan approval and/or building permit was filed on or prior to the date of passage of this By-law, if the project in question complies or the building permit application for the project is amended to comply, with	

Item	Section or	Description of Change in By-law					
No.	Schedule						
		the provisions of the applicable former Comprehensive Zoning By-law 144-2003 as it read on the date of passage of this By-law.					
		1.11.3 Transition: Minor Variance Applications					
		i) Nothing in this by-law shall prevent the issuance of a building permit or site plan approval in accordance with both the former Comprehensive Zoning By-law 144-2003 as it read on the date of the passage of this By-law and a related minor variance that was granted approval by the Town of Milton Committee of Adjustment or the Ontario Municipal Board, under the applicable Comprehensive Zoning By-law 144-2003 as it read on the date of the passage of this By-law, so long as the complete application for the building permit has been filed by the date of compliance with the conditions pursuant to the decision of the Town of Milton Committee of Adjustment or the decision of the Ontario Municipal Board, or July 31, 2015, whichever date comes first.					
		ii) Notwithstanding the provisions of Section 1.11.2 i), an application for minor variance associated with a complete application for site plan approval and/or building permit that was filed prior to the date of the passage of this By-law, can still be made under the provisions of former Comprehensive Zoning By-law 144-2003, as it read on the date of passage of this By-law.					
		1.11.4 Transition Clause Duration					
		i) Transition Clause Application  Nothing in this By-law applies so as to continue the application of Sections  1.11.1 to 1.11.3 beyond the issuance of the building permit and/or site  plan approval upon which the exemptions are founded.					
		ii) Transition Clause Duration In no case do the exemptions mentioned in Clauses 1.11.1 to 1.11.3 continue beyond the repeal of this transition section.					
		1.11.5 Sunset Clause Relating to Transition Matters					
		i) Repeal Sections 1.11.1 to 1.11.5 are repealed two years from the date of enactment of this By law.					
2	Section 2.1 (Establishment of Zones)	Delete the text pertaining to transition provisions from the second paragraph in the opening portion of Section 2.1 as follows:					
	31 231163)	All lands within the HUSP Urban Area of the Town of Milton, with the exception of those lands that are subject to transition provisions in Section 1.11 of this By-law, are contained within one or more of the following Zones:					
3	Section 3 (Definitions)	Add the definitions of "Asphalt Batching Plant", "Concrete Batching Plan", "Dog Daycare" and "Monument Sales Shop" as follows:					

Item No.	Section or Schedule	Description of Change in By-law
		"ASPHALT BATCHING PLANT  Means an industrial facility used for the production of asphalt, used in building or
		construction and includes facilities for the administration and management of the
		business, the stockpiling of bulk materials used in the production process or of finished products manufactured on the premises and the storage and maintenance of required
		equipment."
		"CONCRETE BATCHING PLANT
		Means an industrial facility used for the production of concrete, used in building or construction and includes facilities for the administration and management of the
		business, the stockpiling of bulk materials used in the production process or of finished
		products manufactured on the premises and the storage and maintenance of required equipment."
		"DOG DAYCARE
		Means a premises used for the short-term non-veterinary care of dogs, and may include accessory grooming, training and retail, but does not include overnight
		accommodation of dogs, and does not include a kennel, a veterinary clinic or a
		veterinary hospital."
		"MONUMENT SALES SHOP
		Means a place where cemetery monuments and related articles are displayed for sale
		or sold."
4	Section 3 (Definitions)	Revise the definition of "Balcony" as follows:
		BALCONY
		Means a platform that may be partially enclosed projecting from the main <i>wall</i> of a building, which is not supported by vertical uprights other than the wall itself except when
		located above a porch/veranda and which is only accessible from within a building.
5	Section 3 (Definitions)	Revise the definition of "Bay and Boxed Window" as follows:
		BAY AND BOXED WINDOW
		Means a multi-sided window that projects outwards from an exterior wall of a building,
		which may or may not have a foundation - a door, or windows at the side projections.
6	Section 3	Revise the definition of "Commercial School - Skill" as follows:
	(Definitions)	COMMERCIAL SCHOOL - SKILL
		Means a premises where students are taught a skill (e.g. music, dancing, gymnastics,
		adult/children learning centers, cultural related activities, etc.), but does not include a Day Nursery Day Care Centre, or a School an Adult, Elementary, Secondary, or Post- Secondary School.

Item	Section or	Description of Change in By-law		
No.	Schedule			
7	Section 3 (Definitions)	Delete the existing definition of "Day Nursery" in its entirety (including its title) and replace it with the following new "Day Care Centre" definition and terminology:		
		DAY NURSERY Means a premises licensed in accordance with the Day Nurseries Act, as amended, in which more than 5 children are provided with temporary care, protection and supervision but which shall not provide overnight accommodation.		
		"DAY CARE CENTRE means:		
		a) a premises licensed in accordance with the Child Care and Early Years Act, or a successor thereof, where children are provided with temporary care or supervision for a continuous period that does not exceed 24 hours; or,		
		b) a premises in which care is offered or supplied on a regular schedule to adults for a portion of a day but does not provide overnight accommodation."		
8	Section 3 (Definitions)	Delete the existing definition of "Home Day Care" and replace it with the following new definition:		
		HOME DAY CARE  Means a private residence where care, protection and supervision are provided for up to five children or five elderly persons but which does not provide overnight accommodation to those being cared for.		
		"HOME DAY CARE  Means a premises where temporary care or supervision is provided for not more than six children in a private residence, other than the residence of a parent or guardian of any such child, for a continuous period that does not exceed 24 hours and is in accordance with applicable provincial legislation. Care may also be provided for not more than 5 adults but shall not include overnight accommodation."		
9	Section 3 (Definitions)	Revise the current definition title and text of "Hospital" as follows, and add a new definition of "Hospital, Private" as follows:		
		HOSPITAL, PUBLIC		
		Means any institution, <i>building</i> or other <i>premises</i> established for the treatment of persons afflicted with or suffering from sickness, disease or injury for the treatment of convalescent or chronically ill persons that is approved under the Public <i>Hospitals</i> Act, or as superseded by other legislation, as a Public <i>Hospital</i> .		
		"HOSPITAL, PRIVATE		
		Means a <i>premise</i> in which four or more patients are or may be admitted for treatment, that is not a <i>public hospital</i> , for the care of:		

Item	Section or	Description of Change in By-law			
No.	Schedule				
		a) Persons afflicted with or suffering from sickness, disease or injury;			
		b) Convalescent or chronically ill persons;			
		c) Persons suffering from substance addictions; or			
		d) Persons suffering from emotional, psychological or mental disorders."			
10	Section 3	Delete the existing general definition of "School" and replace it with the specific			
	(Definitions)	individual definitions of "School, Adult Education", "School, Elementary", School,			
	, ,	Secondary, and "School, Post-Secondary" as follows:			
		SCHOOL			
		Means a Provincially approved institution for academic instruction and may include a			
		public, private or separate school, a vocational school, or a post-secondary school such			
		as a college or university.			
		"SCHOOL, ADULT EDUCATION SCHOOL			
		Means the use of a premises for a publicly funded institution for academic instruction			
		which offers courses such as language, literacy and basic skills programming, credit			
		courses for adults, continuing education programs, general interest courses, or			
		Canadian citizenship preparation programs, but does not include a School, Post-Secondary, Commercial School-Skill or Commercial School – Trade/Profession."			
		decondary, Commercial Ochool-Okili of Commercial Ochool – Traderi Tolession.			
		"SCHOOL, ELEMENTARY SCHOOL			
		Means the use of a premises for a provincially approved institution for academic			
		instruction typically offered from kindergarten to grade eight including a public, private,			
		or separate school, but does not include a Commercial School-Skill or Commercial			
		School – Trade/Profession."			
		"SCHOOL, SECONDARY SCHOOL			
		Means the use of a premises for a provincially approved institution for academic			
		instruction typically offered from grade nine to grade twelve including a public, private			
		or separate school, but does not include a Commercial School-Skill or Commercial			
		School – Trade/Profession."			
		"SCHOOL, POST-SECONDARY			
		Means the use of a premises for education purposes by a degree, diploma, or			
		certificate granting college or university under Provincial legislation, but does not			
		include a Commercial School-Skill or Commercial School – Trade/Profession."			
11	Section 4.6.1	Revise Section 4.6.1 i) and ii) as follows:			
	(Regulations				
	for Ground	i) Ground level HVAC <u>and emergency generators are is permitted accessory</u> to a			
	Level H.V.A.C)				
		in the Future Development <i>Zone</i> in accordance with the following:			
		TABLE 4E			

Item	Section or		Description of Change in By Jaw			
No.	Schedule	Description of Change in By-law				
			PROVISION	S	Air Conditioning and Heat Pumps	
			<b>Location</b> (Permitted	)		
			F	ront Yard		
			Interior	Side <i>Yard</i>	√	
			Exterior	Side Yard		
			F	Rear Yard	$\checkmark$	
			Setbacks (Minimum	)		
			Fron	nt Lot Line	N/A	
			Interior Side	e Lot Line	0.6m	
			Exterior Side	e Lot Line	1.2m	
			Rea	ar Lot Line	0.6m	
				•		
					and emergency generato	
			•		HD, or RO Zone, provided	
			аск а minimum от з any <i>abutting</i> residel		any <i>lot line</i> and are scree	ened from the <i>street</i>
		and	arry abatting resider	11ttal 20116	•	
12	Section 4.14.2	Revise the	heading text of Sec	ction 4.14.	.2 iii), Table 4G as follows:	
	iii), Table 4G					
	(Waste	TABLE	4G	Datack	and Annana w. 18/22/2	
	Storage Areas in Non-	PF	ROVISIONS		ed Accessory Waste uildings and Structures	
	Residential					
	Zones)					
13	Section 4.19.1 (Pre-	Revise the	cross-referenced s	ection wit	hin Section 4.19.1 vi) as fo	ollows:
	Requisites to	vi) Notw	rithstanding i). ii). iii	), and iv)	above, permits for tempora	arv <i>uses</i> as described
	Erecting,	•	6.2 4.20.2 may be is		, ,	,
	Using or					
	Occupying a					
	Building or					
	Structure)					
14	Section 4.19.3	Delete the	existing text from S	ection 4.1	9.3.2 (Non-Compliance as	s a Result of
	(Non-		-		it with the following title a	
	Complying			_		
	Buildings and Structures)	4.19.3.2	Non-Compliance a	<del>s a Resu</del>	It of Expropriation	
	,	4	Notwithstanding an	y other pr	ovision of this By-law, wh	ere, as a result of an
			•		<i>ublic authority,</i> such acq	
				-	relating to minimum yard	
		6	coverage or maximu	<del>um permit</del>	ted <i>gross floor area,</i> then t	the lands so acquired

Item	Section or	Description of Change in By-law			
No.	Schedule	shall be deemed to continue to form part of the lot upon which the building or buildings are located in determining compliance with this By-law.			
		"4.19.3.2 Acquisition by a Public Authority			
		a) No existing lot, building or structure shall be deemed to have come into contravention with any regulations or provisions of this By-law by reason that any part or parts of the lot has or have been conveyed to or acquired by any public authority.  This provision shall not apply where the conveyance of any part or parts of the lot to any public authority is required as a condition of an			
		approval required for the creation of a lot, or where the construction of a new building or structure or addition to a building would further increase the extent or degree of non-conformity.			
		<ul> <li>b) Where subsection (a) above applies and a new building or structure is proposed:         <ol> <li>i) Lot area, lot depth, lot frontage and lot coverage shall be calculated using the original lands conveyed to or acquired by the public authority; and,</li> <li>ii) All other regulations shall be calculated using the remaining lands not conveyed to or acquired by the public authority.</li> </ol> </li> </ul>			
15	Section 4.23	Add a new section 4.23 (DOG DAYCARES) to section 4 as follows:			
	(Dog Day Cares)	"4.23 DOG DAYCARES  Where a dog daycare is permitted, the following provisions apply:			
		<ul> <li>i) The dog daycare shall not be permitted in a residential mixed use building.</li> <li>ii) Outdoor play areas shall not be permitted adjacent to a residential zone.</li> <li>iii) Accessory grooming and retail shall be limited to 5% of the gross floor area.</li> <li>iv) Waste shall be contained within an enclosed structure."</li> </ul>			
16	Section 5.6.2 (Driveway Access to a	Revise Section 5.6.2 viii) relating to permeable landscape surfaces adjacent to side lot lines and dwellings, as follows:			
	Residential Dwelling)	viii) The following surface areas of a <i>lot</i> shall only be a permeable Residential <i>landscaped</i> surface such as grass, trees, shrubs, flowers or other plants, <u>river rock</u> , <u>decorative stone</u> , <u>etc.</u> or <u>any other surface</u> that permits the infiltration of water into the ground, but may include a portion of a retaining <i>wall</i> that is not permeable:			
		a) an area at a minimum width of 0.6m abutting both side lot lines on interior lots of detached dwellings (or the rear lot line on corner lots of detached dwellings where the driveway accesses over the exterior lot line), except within 3.0m of the front lot line for those lots where the side lot lines			

Item No.	Section or Schedule	Description of Change in By-law				
NO.	Concadio	converge towards may be provided; a  b) an area at a minim semi-detached and lot line and within t lines converge tow provided;	and, num width of 0.6m I <i>townhouse dwel</i> the road right-of-v	n <i>abutting</i> one <i>side</i> llings, except within way for those <i>lots</i> w	e lot line on lots of a 3.0m of the front where the side lot	
17	Section 5.6.2 (Driveway Access to a Residential Dwelling)	x) On lots that contain an atta spaces shall be oriented carport and not more that carport.	ached or detached towards the face	of the attached or	detached garage or	
18	Section 5.8 (Size Requirements of Off-Street Parking, Loading or Queuing Spaces and	<ul> <li>Delete Footnote (*1) from Section 5.8, Table 5D and renumber subsequent footnotes as follows:</li> <li>i) The minimum size requirements of off-street parking, loading or queuing spaces and bicycle parking shall be provided in accordance with the following:</li> <li>TABLE 5D</li> </ul>				
	Bicycle					
	Parking)	Туре	Minimum Length	Minimum Width	Minimum Vertical Clearance	
		Angle - Parking Space	6.5m	2.75m	N/A	
		Parallel - Parking Space	6.5m	2.75m	N/A	
		Perpendicular - Parking Space	5.8m	2.75m	N/A	
		Accessible- <i>Parking Space</i> Type A  Type B	5.8m 5.8m	3.4m (* <b>21</b> ) 2.75m (* <b>21</b> )	N/A	
		Loading Space (*1)	12.0m	3.5m	4.2m	
		Loading Area	6.0m	3.5m	3.0m	
		Queuing Space	6.0 m	3.0	N/A	
		Bicycle - Parking Space	1.8m	0.6m	1.9 m	
		Footnote(s) to TABLE 5D  (*1) Where only one (1) loading minimum size requirement  (*2 1) An accessible aisle must I minimum width of 1.5m ar share one access aisle.	s of a <i>loading area.</i> be provided adjace	nt to an <i>accessible  </i>	parking space with a	

Item No.	Section or Schedule	Description of Change in By-law				
19	Section 5.8.2 ii)	Revise Section 5.8.2 ii) (Non-	Residential Off-Street Parking Requirements) as follows:			
	(Non- Residential Off-Street	Type or Nature of Use	Minimum Off-Street Parking Requirements			
	Parking Requirements)	Day Nurseries Day Care Centre	1.5 parking spaces per classroom; PLUS 1 space per 30m² of gross floor area  Notwithstanding the requirements above, where a before and/or after school Day Nursery Day Care Centre program is located within an Elementary school, no additional parking shall be required.			
		School  Elementary Sc Secondary Sc All Other Sch	hool 4 parking spaces per class room;			
		Before and After School Programs	For Before and After School Daycare programs, refer to the parking requirements under "Day Nursery" Day Care Centre.			
20	Section 5.9 (Accessible Parking	` ,	ction 5.9, Table 5H and add a new subsection iii), nt subsections accordingly, as follows:			
	Requirements)	5.9 ACCESSIBLE PARKING REQUIREMENTS				
		_	parking spaces for persons with a disability cordance with the provisions of this By-law and t.			
	<ul> <li>i) The minimum required accessible parking spaces for persons with a disability shall be provided in accordance with the following:</li> </ul>					
		TABLE 5H				
		No. of Required Parking Spaces	No. of Designated Accessible Spaces			
		1 to 12 13 to 100	1 Type A <del>(*2)</del> 4% <b>(*1)</b>			
		101 to 200	1 accessible parking space PLUS 3%			
	201 to 1000 2 accessible parking spaces PLUS 2%					
		More than 1000 spaces	11 accessible parking spaces <u>PLUS</u> 1% (*1)			

Item	Section or	D	escription of Chan	ge in By-law			
No.	Schedule	Footnotes to Table 5H  (*1) Where the mirequired is evaccessible paminimum number of Type be provided but B.  (*2) Whenever only space is required the one required the one required the one required shall be rounded up within the total requishall be rounded up residential components also be calculated individual componed iii) iv) Accessible parking Town of Milton's Accessible parking primary entrance(s)	inimum number of en, an equal number rking spaces shall per of accessible parking the last accessible parking of accessible parking of accessible parking arking on a lot is conent, a visitor conent and the parking ceessible parking ceessible parking ceessible parking ceessible parking ceessible parking ceessible parking red and provided seents.	accessible parking er of Type A and be provided. Who king spaces is odd, a essible parking space may be signated accessible al use, the minimum space shall be 4.6 no attended at the lot or a le number; ealculated separatel mponent, and/or a is provided in a content of the lot or a le number; ealculated separatel mponent, and/or a is provided in a content of the lot or a le number; ealculated separatel mponent, and/or a le parately for each ened in accordance when the lot or le law and/or Highway occated in proximity shall have direct acceptance of the lot or le law and/or Highway occated in proximity shall have direct acceptance of the lot or le law and/or Highway occated in proximity shall have direct acceptance of the lot of the lot of the lot of the lot or le law and/or Highway occated in proximity shall have direct acceptance of the lot of th	Type B ere the an equal es shall e a Type  parking width of a.  ncluded use and  ly for a a non- ommon aw shall of the  with the y Traffic  t to the exess to		
21	Section 5.11 (Loading Space and Loading Area Requirements)	<ul> <li>5.11 LOADING SPACE AND LOADING AREA REQUIREMENTS</li> <li>i) Off-street loading spaces and loading areas shall be provided for each non-residential principal building in all Commercial, Employment, and Institutiona Zones and for any non-residential floor area located in a Residential Zone as follows:</li> </ul>					
		TABLE 5J  Gross Floor Loading Requirements					
		Gross Floor Area	g Spaces	Loading Area			
		280m <sup>2</sup> or less	0	0			
		281m <sup>2</sup> to 930m <sup>2</sup>	0	1			
		931m² to 2325m²	<u> 1-0</u>	<del>0</del> - <u>1</u>			
		2326m <sup>2</sup> to 7440m <sup>2</sup>	2	0			

Item	Section or	Descripti	on of Cha	nae in	Bv-law	
No.	Schedule					
		7,441m² or greater Footnote(s) to TABLE 5J (*1) PLUS 1 additional loading sp	3 (*1) pace for ea	ch addit	0 ional 9,300m²	or fraction thereof in
	0 " 540	excess of 7441m².				
22	Section 5.13 (Illumination)	Notwithstanding any other sections courts in and public subsections 5.13 i) to iv) of the sections 5.13 i) to iv) of the sections 5.13 ii) to iv).	parks sha	-		
23	Sections 6, 7, and 13 (Terminology Revisions)	Delete all existing "Day Nursery" ret them with the new "Day Care Centre Sections:  Section 6.1, Table 6A-1 (Permitte Section 7.1, Table 7A (Permitte Business District); Section 7.1, Table 7B (Permitte Site specific sections 13.1.1.74, 13.1.1.176, 13.1.1.204, 13.1.1 13.1.1.248, and 13.1.1.249.	e" referenc ted Uses in ed Uses in ( ed Uses in ( , 13.1.1.11	e, withing the Mi. Comme Other C	n, but not limit xed Use Zone rcial Zones w commercial Zo 1.122, 13.1.1	ted to the following  e);  ithin the Central  ones); and,  .128, 13.1.1.134,
24	Section 6.2, Table 6F (Mixed Use	Revise the provisions in Section 6.2 to setbacks to all other zones and g		•		, ,
	Zone – Regulations)	Regulations		М	ixed Use Zon	ies
					MU	
					Mixed Use	
		Setbacks to All Other Zones and Grade Related Dwellings (minimum):	For building No part of grade-relaside lot lim related dwangular planeight of 17.5 metres there is no required y	ne, and very typically ated dwe. The second of the second	where there is not a required yard lling unit(s).  Eve 10.5 m in heading abutting and lling unit(s) on a repersion application and project about a res from a point of the grad ack for the grad ack for the grad ward at a resk for the grad ack fo	nother zone or a lot with a rear or ble, abutting grade- eve a 45 degree than a distance of lot line, or where

Item	Section or					
No.	Schedule	Description of Change in By-law				
25	6.3.2.3. (Special Residential	Revise Section 6.3.2.3 iii) with respect to permitted encroachments for porches/verandas within a front yard, as follows:				
	Provisions)	6.3.2.3 Porches / Verandas				
		i) Porches / Verandas are permitted in the exterior side yard and front yard;				
		<ul> <li>ii) Porches / Verandas are permitted to encroach up to 60% of the required exterior side yard, but at no time shall be closer than 1.0m to the property line;</li> </ul>				
		iii) Porches / Verandas are permitted to encroach up to 60% of the required front yard, but at no time shall be closer than 2.0 1.0 m to the property line.				
26	Sections, 6, 7, 8 and 9	Add permission for the "School, Adult Education" use to the following tables and zones:				
	(Permissions for School,	Table 6A-1: MU				
	Adult	Table 6A-1. MO Table 7 A: CBD-A, Secondary Commercial CBD-B, UGC-MU and UGC-MU-2				
	Education	Table 7B: C2, C3, C6 and MC				
	use)	Table 8A: EMP-2, M1 and M2 Table 9A: I-A and I-B				
27	Sections 7	Add permissions for the "Dog Daycare" use to the C2 (Secondary Mixed Use), C5				
	and 8 (Permissions	(Auto Commercial), C6 (Business Commercial), MC (Major Commercial), EMP-2				
	for Dog	(Employment), M1 (Business Park) and M2 (Industrial) Zones.				
	Daycare use)					
28	Section 7.1, Table 7A	Revise Footnote (*5) in Section 7.1, Table 7A, as follows:				
		(*5) Drive—Through Service Facilities are only permitted within the C1—C,				
	(Commercial	C1—E, and <u>eC1</u> —F Zones in Zoning By— law 144 <u>-2003</u> , as amended, until				
	Zones- Permitted	such time as the OMB appeals (Case No. PL140294) are resolved or withdrawn.				
	Uses)	withdrawn.				
29	Section 7.2,	Delete the word "Combined" in the Gross Floor Area regulation title block in Section				
	Table 7D	7.2, Table 7D (Other Commercial Zones) as it relates to individual buildings;				
	(Commercial Zones –					
	Regulations)					
30	Section 8.2,	Add the "Warehouse/Distribution Centre" use to the EMP-2 Zone in Section 8.1, Table				
	Table 8B	8A;				
	(Employment					
	Zones –					

Item	Section or	Description of Change in By-law
No.	Schedule	Description of Change in By-law
	Permitted	
	Uses)	
31	Section	Delete the existing text in site-specific Section 13.1.1.57 and Temporary Use Section
	13.1.1.57 and	13.3.1.4 and replace both sections with the word "DELETED".
	13.3.1.4	
	(Site-Specific	
	Provision for	
	Northwest	
	Corner of	
	Britannia	
	Road and	
	Bronte Street	
32	Section	Delete the word "maximum" from the required off-street parking requirement set out in
	13.1.1.123	subsection iv) a) of site-specific provision 13.1.1.123
	(Site-Specific	
	Provisions for	
	N/W Corner of	
	Maple Ave. &	
	Fox Crescent)	
33	Section	Add the following subsection under the title of "Detached Dwellings – Street Access –
	13.1.1.252	Interior Lot" to site-specific Section 13.1.1.252 as follows:
	(Site Specific	"c. Notwithstanding the Zone Regulations of Section 6.3.1.1 to the contrary, the
	Provisions re:	dwelling shall have a minimum dwelling face, which may include the
	Mattamy	porch/veranda, of 3.3 metres provided that no more than 60% of the building face
	Martin West-	is used for the garage portion of the elevation."
	(File 24T-	
	15002/M)	Add a new site and sitis subspection 42.4.4.050 as fallows:
34	Section 13.1.1.259	Add a new site-specific subsection 13.1.1.259, as follows:
	13.1.1.239	Decidential Medium Density 1 Chesial Castian (DMD1*950) Zone
	(Main Street	Residential Medium Density 1 – Special Section (RMD1*259) Zone
	Fencing	i) Special Site Provisions
	between	i) Special Site Flovisions
	Thompson	Notwithstanding any provisions of the By-law to the contrary, the following
	Road and	standards and provisions shall apply to fences within a <i>front yard</i> :
	Maple	Standards and provisions shall apply to longes within a none yard.
	Avenue)	a) Front lot line fences or fences within the front yard running parallel to the front
	,	lot line are prohibited.
		·
		b) Interior side lot line fencing in the front yard is permitted to have a maximum
		height of 1.4 m."
35	Schedule A	Amend Schedule A, as amended, by changing:
	(Lands subject	
	to Site Specific	and,

Item No.	Section or Schedule	Description of Change in By-law
	Zoning RMD1`*259)	2. the existing "RMD1" zone symbol to a site-specific "RMD1*259" zone symbol on the properties municipally known as 1148 Davis Lane, 1212 Mowat Lane and 1332 Mowat Lane,
		as shown on Schedule A attached hereto.

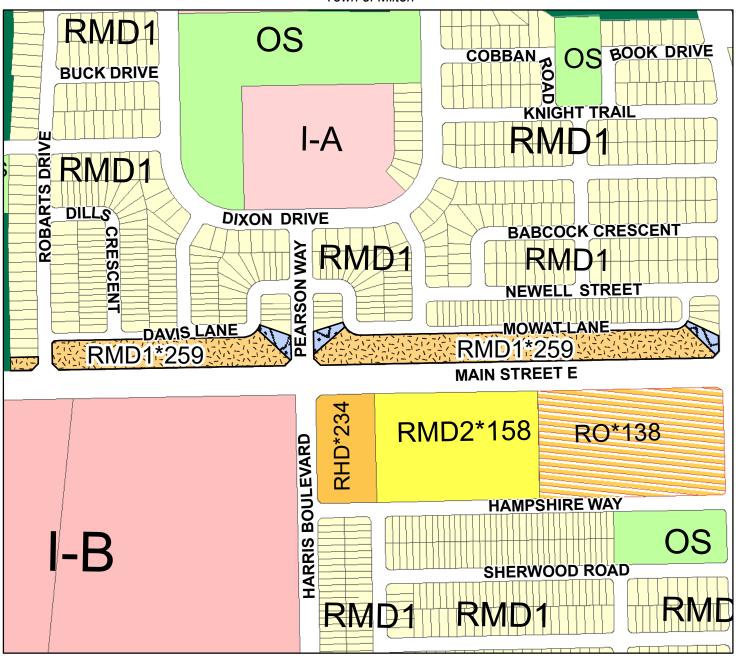
- **2.0 THAT** all other provisions of By-law No. 016-2014, as amended, in existence at the time of the passing of this by-law remain in force and effect.
- 3.0 THAT if no appeal is filed pursuant to Section 34(19) of the *Planning Act*, R.S.O. 1990, c. P.13, as amended, or if an appeal is filed and the Local Planning Appeal Tribunal dismisses the appeal, this by-law shall come into force on the day of its passing. If the Local Planning Appeal Tribunal amends the by-law pursuant to Section 34(26) of the *Planning Act*, as amended, the part or parts so amended come into force upon the day the Tribunal's Order is issued directing the amendment or amendments.

PASSED IN OPEN COUNCIL ON APRIL 15, 2019.

	Mayor
Gordon Krantz	·
	Acting Town Clerk
William Roberts	

# SCHEDULE A TO BY-LAW No. -2019 TOWN OF MILTON

Town of Milton



THIS IS SCHEDULE A
TO BY-LAW NO. -2019 PASSED
THIS \_\_\_ DAY OF \_\_\_\_\_, 2019.

To be Rezoned From RMD1 to RMD1\*259

To be Rezoned From RMD1\*A to RMD1\*259

MAYOR - Gordon A. Krantz



### THE CORPORATION OF THE TOWN OF MILTON

### BY-LAW NO. XXX-2019

BEING A BY-LAW TO AMEND THE TOWN OF MILTON COMPREHENSIVE ZONING BY-LAW 144-2003, AS AMENDED, PURSUANT TO SECTION 34 OF THE PLANNING ACT, AS AMENDED, TO INCORPORATE A HOUSEKEEPING AMENDMENT THAT AFFECTS THE LANDS MUNICIPALLY IDENTIFIED AS 4249 DONALDSON LANE, IN THE TOWN OF MILTON, REGIONAL MUNICIPALITY OF HALTON - (TOWN FILE: HKA-01/18).

WHEREAS the Council of the Corporation of the Town of Milton deems it appropriate to amend Comprehensive Zoning By-law 144-2003, as amended;

**AND WHEREAS** the Town of Milton Official Plan provides for lands affected by this by-law to be zoned as set forth in this by-law;

**NOW THEREFORE** the Council of the Corporation of the Town of Milton hereby enacts as follows:

- 1.0 THAT Schedule A to Comprehensive Zoning By-law 144-2003, as amended, is hereby further amended by changing the existing site-specific Greenlands B\*37 (GB\*37) Zone Symbol to an Estate Residential (RE) Zone Symbol on the lands shown on Schedule A attached hereto.
- 2.0 THAT if no appeal is filed pursuant to Section 34(19) of the *Planning Act*, R.S.O. 1990, c. P.13, as amended, or if an appeal is filed and the Local Planning Appeal Tribunal dismisses the appeal, this by-law shall come into force on the day of its passing. If the Local Planning Appeal Tribunal amends the by-law pursuant to Section 34(26) of the *Planning Act*, as amended, the part or parts so amended come into force upon the day the Tribunal's Order is issued directing the amendment or amendments.

PASSED IN OPEN COUNCIL ON APRIL 15, 2019.

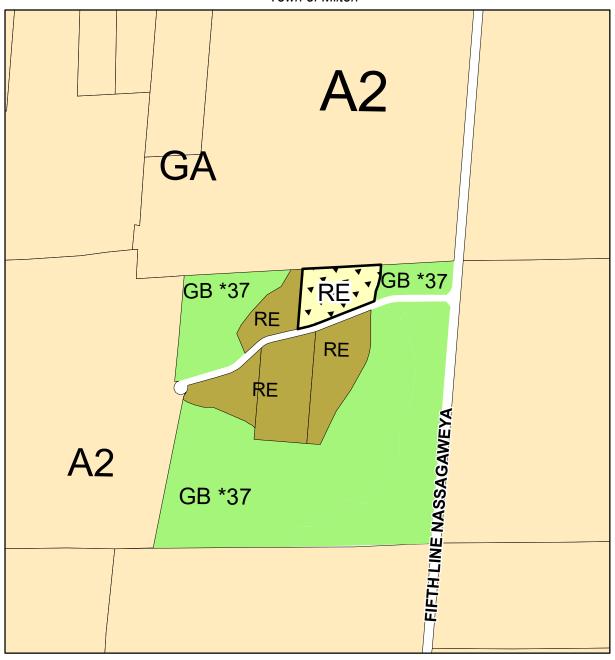
	Mayor	
Gordon A. Krantz		
	Acting Town Clerk	
William Roberts		

### SCHEDULE A TO BY-LAW No. -2019

### TOWN OF MILTON

PLAN 20M856 LOT 1

Town of Milton



THIS IS SCHEDULE A
TO BY-LAW NO. -2019 PASSED
THIS \_\_\_ DAY OF \_\_\_\_\_, 2019.

RE - Estate Residential Zone

MAYOR - Gordon A. Krantz



### Angela Janzen

From:

Bev Cartwright

Sent:

Thursday, January 24, 2019 9:21 AM

To:

Angela Janzen

Subject:

Re: Doggie Day Cares - Proposed Zoning Provisions

Ok, thank you

Hi Angela,

I attended the council meeting that was held Monday Jan 21 2019, the subject of addressing the proposed change of the by-laws re "doggie day care" was brought up. Unfortunately I did not take the stand and express my thoughts on this matter, however I would very much like to do so now.

Two years ago I approach the town hall to inquire about the present by-laws requirements regarding opening up a urban "doggie day care" I conducted my own market research to the surrounding veterinarian clinics to ask their clients would they be in favor and benefit from a day care center for the their dogs, with positive results. I worked with a commercial realtor and found a unit just on the fringe of the town and also conducted my own traffic count, but was told I the town wouldn't accept my survey, it would be done by them independently.

My objective is to provide a service for the people of Milton who own pets in the vastly growing town, it is a working class town and has great availability access to the highway, so I was hoping to be situated in an area of convince to the busy working public, close to highway access. It would also be help to employ local town people.

I would incorporate a salon and training available, to make it a "one stop shop" Unfortunately I was deterred when I was informed of my personal cost of changing the by-law, which if I paid would not be exclusive to myself.

I look forward to hearing if these changes would be made to help many people of the town of Milton.

**Kind Regards** 

Bev Cartwright

### Angela Janzen

From:

Ronald Richards

Sent:

Tuesday, February 12, 2019 9:21 AM

To:

Angela Janzen

Cc:

Subject:

PD-005-19

Public Meeting and Initial Report: General Housekeeping Amendments to Comprehensive Zoning By-law 016-2014, as amended, and Comprehensive Zoning By-law 144-2003, as amended.

Angela, regarding the above, I represent Eastern Canada Doggy Care Ltd, the franchisor of 'Dogtopia' stores in Ontario. Dogtopia operates dog daycare, grooming and boarding stores throughout the province. You may be familiar with stores in Brampton, Mississauga and Burlington among others. As a result, we are very interested in the proposed amendments to the City of Milton zoning bylaw that would permit dog daycare but not boarding.

A key component of the service provided to clients is overnight boarding. This service is in operation at the stores noted above and have not resulted in any conflicts with adjacent uses. Forcing pet owners to kennels, usually located in rural areas, is not a reasonable response to the need. Often overnight stays are required for pets as a result of business trips or family emergencies that arise unexpectedly. Proper, licensed, facilities in a convenient location should be considered a 'personal service'.

Please provide an update on the status of the bylaw and timing for consideration by Committee and Council.

Regards

Ron Richards



### Angela Janzen

From:

Ronald Richards

Sent:

Wednesday, February 20, 2019 1:44 PM

To:

Angela Janzen

Cc:

Subject:

RE: PD-005-19

**Attachments:** 

Pet-Safe Cleaning Program University\_July 2016.pptx; Dogtopia Waste

Management.pptx; Dogtopia - Odor Sound Specifications.pdf; PCA 74-18 Report.pdf;

PL170695-JUN-13-2018.pdf; Cover Letter July xx, 2018.docx.doc; decision.jpg

Follow Up Flag:

Follow up

Flag Status:

Flagged

It was a pleasure to speak to you this morning. As discussed I attach a number of documents:

- 1. Pet Safe power point
- 2. Dogtopia Waste Management power point
- 3. Dogtopia odour/sound specs.
- 4. Staff report on minor variance in Pickering to support daycare and boarding (service and personal service use)
- 5. LPAT Decision in Burlington approving a variance to allow the use(s)
- 6. A copy of my minor variance application cover letter to allow overnight boarding at Brampton store
- 7. A copy of the conditions attached to the COA approval of boarding in Brampton (kennel licence etc.)

I am reviewing my files and will forward additional material as relevant,

In response to the recommendations in the staff report PD-005-19 we are generally in support with the obvious exception to you proposed prohibition on overnight boarding. As I mentioned, dog ownership is increasing and owners need convenient and high quality accommodation for their pets. Dogtopia meets this need in a number of GTA municipalities such as Newmarket, Brampton, Mississauga and Burlington where the use was already permitted or supported through minor variance.

The above attached decision of the LPAT in Burlington is informative in that it assesses the use in comparison to a typical 'kennel' use as set out in the Burlington bylaw. my experience has been that in the absence of a specific category for dog daycare as an accessory use to dog grooming or overnight boarding staff default to a 'kennel' use and impose the same locational requirements. The Dogtopia uses do not fit well into most municipal zoning bylaws as it is a relatively new phenomena although the uses have been provided (perhaps illegally and certainly unlicensed) by individuals and businesses for many years, this is an opportunity for Milton to recognise the need and regulate location as well as ensure proper operation through licensing (similar to Brampton).

Kennel operations have and are typically located in rural areas and are not convenient for short term stays the need for that which arise on short notice such as business travel or family emergency out of town. Dogtopia can address this need and provide exceptional care and supervision of dogs without worry to the owner.

Under the circumstances I would request that overnight boarding in addition to dog daycare be accommodated in the Milton Zoning bylaw. If I can be of further assistance please do not hesitate to contact me. Please also ensure I am notified of any upcoming meetings in this regard and that I am provided with any relevant staff reports/bylaws proceeding to council.

Regards,



## Agenda

- Our Goals Based on Health & Safety
- Health Technologies Professional Products, Inc.
- Updated Procedures
- Questions?



# Health and Safety: a core principal of our brand

### Pet-Safe Cleaning Program Goals:

- Provide clean, safe, odor-free environment
- 2) Protect your investment
- 3) Save you money



# Health Technologies Professional Product, Inc.

- Serving the Veterinary, Grooming, Pet Boarding and Animal Care Sector since 1989
- Specializing in maintaining all areas of an animal care facility



## Health Technologies Professional Product, Inc. Chris Quinlan - President

Grew up in a family business that has specialized in hospital hygiene, sanitation, laundry, and floor care since 1958.

- While attending California Polytechnic University, Chris received extensive training in the areas of chemistry, microbiology, hospital infection control principles and practices, institutional hygiene, environmental sanitation, odor control, floor care, and OSHA compliance.
- · He owns the Riverwalk Pet Resort with his wife Gia.
- Chris has been a speaker on sanitation for the Pet Services Association national meeting, as well as speaking on hospital hygiene and sanitation at several veterinary schools and associations.



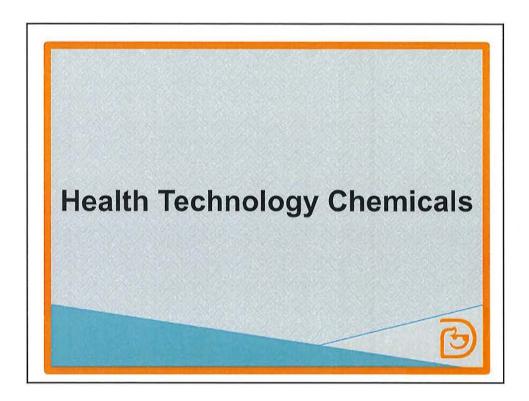
## Diversey Oxivir used until April 2016

- Oxivir is a hydrogen peroxide based chemical that has a low toxicity level.
- The correct dilution of Oxivir to be effective is 1:16 (NOT 1:256)









## 4 Main Cleaning Chemicals

In an effort to keep it **simple** and **efficient**, use as few products as possible.

- Eliminator A bacterial enzyme for spot cleaning and odor control.
- 2. Triple Two A combination product cleaner, disinfectant, deodorizer, used for all daily cleaning.
- 3. Cage & Kennel A degreaser for detail cleaning.
- 4. Glass Cleaner



## Eliminator

Ratio 1:64 (2oz/gal)

### Bio-Enzymatic Odor Digester

- Effectively eliminates odors and eats bad bacteria
- Use in mop buckets for playrooms and spot cleaning
- Use on artificial grass
- Safe to use when dogs are in open play





## **Triple Two**

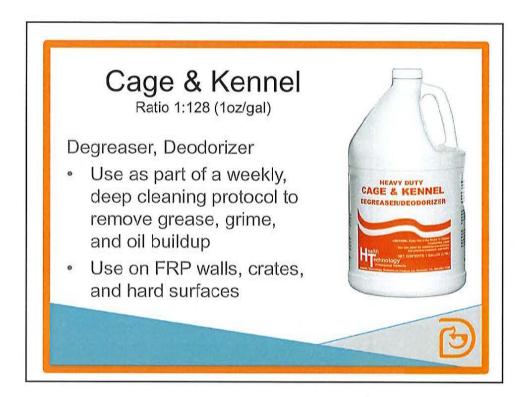
Ratio 1:64 (2oz/gal)

### Disinfectant, Cleaner, Deodorizer

- Use in mop buckets for daily deep cleaning in the AM & PM
- Use to sanitize and disinfect all hard surfaces
- Use to sanitize dog bowls in 3 min. with dilution of ½ oz/gal (1:256)

















Harsh chemicals like hydrogen peroxide and bleach will break down and corrode the flooring and coating on kennels.



HT Products keep equipment looking new and in good working order.

## B

## Franchisee Testimonial

### Dogtopia of Herndon:

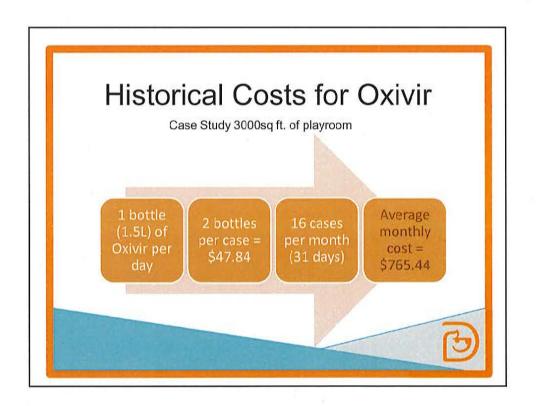


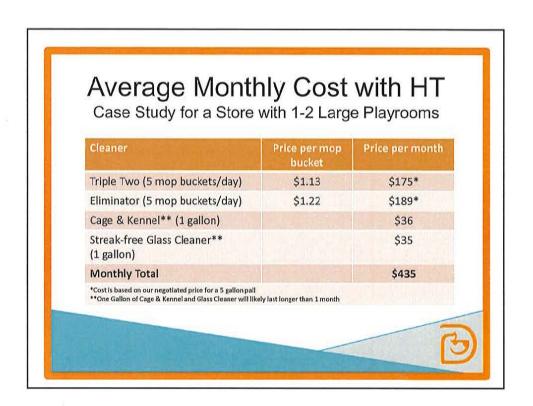
"After using the Odor Eliminator and Triple Two my playrooms and store both smell and look so much better. The floors are much cleaner and don't leave a residue after it dries. It cleans old stains well. The smell of my store has improved dramatically. We used to get complaints that it 'smelled like wet/stinky dog' but now we are hearing 'it smells so good in here; you can't tell there are dogs here!"

- Jersey Lynch















## Health Technology Offers a Full Catalog of Products and Equipment

We have negotiated pricing for Dogtopia. We can order additional items from HT including:

- Cleaning Chemicals
- Foaming Hand Soap and Sanitizer
- Dog Bowl Wash Products
- Trigger Sprayers
- Laundry Chemicals
- · Laundry Chemical Dispensers
- · Back Pack Vacuums
- · Floor Scrubbing Machines
- · Mop Buckets and Mop Heads
- · Micro Fiber Mop Systems
- Floor Squeegees and Brushes
- Trash Cans
- Floor Signs
- · Nature's Specialties Dog Shampoos



### Orders Can Be Placed Today

Health Technology has created a website for Dogtopia ordering!

Find your HT website login information on FranConnect:

Intranet > Library > Operations > Health and Safety Protocol >
HT Login for Dogtopia Locations

Our Account Representative:

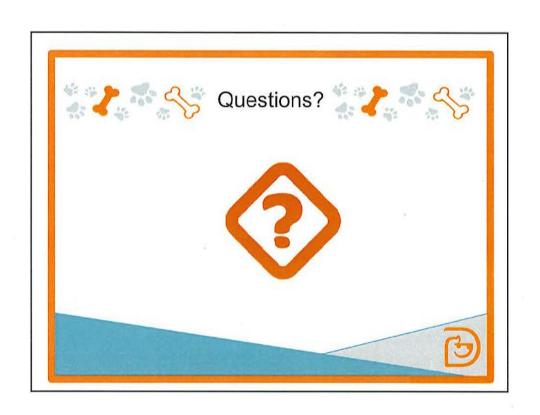
Mel Forbes

Email: mforbes@htproducts.net

Text or call: 951-870-0994











# **Dogtopia Protocols**

- · Pick up solid waste immediately
- · Securely tie the plastic bag
- · Place in a tightly lidded bin
- Empty the trash bin at the end of each day, making sure to double bag the waste
- · Place in location's dumpster





- · Pick up solid waste immediately
- · Securely tie the plastic bag
- Place in a small deep freezer that is labeled Hazardous Waste

# Dogtopia Protocols

- Once a week, on the day of dumpster collection, empty the freezer into the location's dumpster
- This protocol is highly effective at eliminating animal waste odors for our location as well as neighboring tenants.



# Odor Control

# Requirements for Odor Reduction

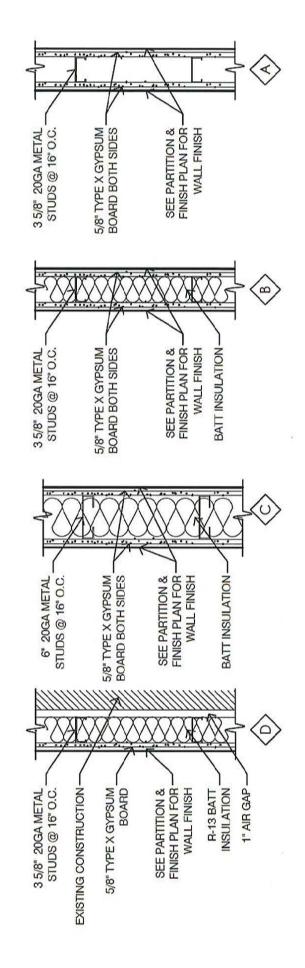
- Playrooms on Separate HVAC Systems. Each System has an Outside Air Intake Requirement
- Steril-Aire UVC Emitters Installed on each HVAC System
- HVAC System Installed with Economizers and Dehumidification
- Temp design / relative humidity requirement:
- Playrooms/Spa
- 75-78 Degrees in Summer
- 68-70 Degrees in Winter
- 30%-60% Relative Humidity
- . Rest of the Daycare:
- 72-75 Degrees in Summer
- 70-72 Degrees in Winter
- 30%-60% Relative Humidity
- Walls Extend to the Deck to Avoid Smell and Sound Transfer Between Playrooms
- Rooms Cleaned Three Times per Day
- ScentAir System Installed
- HVAC Air Filters Replaced Quarterly Versus Annually



# Sound Control

# Requirements for Sound Reduction

- Special Wall Type at Demising Wall(s) that Extend to the Roof Deck
- Special Wall Type Between Playrooms and People Space that Extend to the Roof Deck
- Air Gap at the Demising Wall
- Type A: Walls for Bathrooms, Dog Food Prep Area, etc (Non-Dog Rooms)
- Type B: Walls Between the Dog Playrooms.
- Type D: Demising Walls (Adjacent/Shared wall with Neighboring Tenant(s))
- Type C: Wall Between Playroom and People Spaces (i.e. Hallways, Restrooms, Spa/Grooming, etc) Extends to Roof Deck





## Report to **Committee of Adjustment**

Application Number: P/CA 74/18

Date: August 22, 2018

From:

This report is prepared for the Committee's Mormation, The comments included herein do not necessarily reflect the opinion of Deborah Wylie, MUP, KER Principal Planner, Development Reviewhere  $c_{Omn_{H_{10}}}$ 

Subject:

Committee of Adjustment Application P/CA 74/18

Emix Limited

1099 Kingston Road

### **Application**

The applicant requests relief from Zoning By-law 3036, as amended by By-law 6777/07 to permit an animal boarding establishment in association with a Service Shop (dog grooming facility), whereas the by-law does not permit an animal boarding facility.

The applicant requests approval of this variance in order to permit a portion of the existing building to be used for an animal boarding establishment in association with a proposed dog grooming facility.

### Recommendation

The City Development Department considers an animal boarding establishment to be minor in nature, desirable for the appropriate development of the land, and in keeping with the general intent and purpose of the Official Plan and the Zoning By-law, and therefore recommends Approval of the proposed variance, subject to the following conditions:

- 1. That an animal boarding establishment shall mean a building, structure or part thereof, where dogs, cats and other domesticated animals, excluding livestock, are groomed, trained or kept for a fee on a temporary basis and may include outdoor facilities.
- That the proposed animal boarding establishment shall only be permitted within the area. 2. of the existing commercial building identified as Unit 7 on the submitted plan (refer to Exhibit 3),

### Comment.

### Official Plan and Zoning By-law

The Pickering Official Plan designates the subject property "Mixed Use Areas – Mixed Corridors" within the Liverpool Neighbourhood. Permissible uses within this designation include, but are not limited to: residential; retailing of goods and services generally serving the needs of the surrounding neighbourhoods; offices and restaurants; community, cultural and recreational uses, and special purpose commercial uses. The City Development Department considers an animal boarding establishment to be a service use under the Official Plan.

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This report is prepared for the Committee's hot necessarily reflect the opinion of

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The subject property is currently zoned "MU-22" – Mixed Use Zone within Zoning By-law 3036, as amended by By-law 6777/07, which permits a variety of specifically defined uses, including: an assembly hall, business office, commercial-recreational establishment, commercial club, commercial school, day nursery, discount department store, drug store, dry cleaning depot duplicating shop, financial institution, furniture & appliance store, food store, outdoor storage, display and sale of retail and garden center products, personal service shops, professional office, place of amusement/entertainment, restaurant, retail store, service store, and residential apartments.

### Appropriateness of the Application

### Proposal

The owner of the subject lands is requesting to expand the list of permitted uses on the subject property to include an animal boarding establishment in association with a Service Shop (dog grooming facility).

The applicant has advised that the requested variances will not result in any exterior alterations to the subject property or the existing building, however internal alterations will be required to accommodate the proposed uses. The site plan for the existing building was approved in 1988. If any future significant exterior alterations are proposed, a site plan approval application will be required.

The applicant is proposing to operate the animal boarding facility in association with a dog grooming facility. A dog grooming facility is currently a permitted use on the subject lands, as it is considered a Personal Service Shop use under Zoning By-law 6777/07. The dog grooming facility and animal boarding establishment are proposed to operate out of a unit within the existing commercial building, as indicated on Exhibit 3.

### Conforms to the intent of the Official Plan

The subject property is designated "Mixed Use Areas – Mixed Corridors" under the Pickering Official Plan. Lands designated "Mixed Use Areas – Mixed Corridors" are intended to accommodate a wide mix of uses that serve the needs of the surrounding community and residents, including: residential; retailing of goods and services; offices and restaurants; community, cultural and recreational uses and special purpose commercial uses. The proposed use of an animal boarding establishment will provide a pet care service to the community, including residents and employees within the surrounding area. Therefore, staff are of the opinion that the requested variance to permit an animal boarding establishment in association with a dog grooming facility is consistent with the intent of the Official Plan.

### Conforms to the intent of the Zoning By-law

The subject property is zoned "MU-22" — Mixed Use Zone within Zoning By-law 3036, as amended by By-law 6777/07, which permits a variety of specifically defined commercial uses, including offices, retailing, personal services and restaurants. As noted above, a permitted use on the subject property includes a "Personal Service Shop" and "Service Store".

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A dog grooming facility is recognized as a personal service shop under this by-law. An animal boarding facility, as defined by the proposed conditions of approval, would be a similar use to that of a dog grooming establishment as it involves the supervision of domesticated animals through a specified period of time in the absence of an owner. Adding the use of an animal boarding facility will enable the business operation to care for animals without the requirement of being groomed as well as provide overnight boarding.

The proposed variance would maintain the general intent of the Zoning By-law, which is to accommodate a wide range of commercial uses, including services, as the variance will expand the existing service uses permitted on the subject lands.

### Desirable for the Appropriate Development of the Land

The subject lands are occupied by a two-storey commercial building, which accommodates a wide range of commercial uses, as permitted by the zoning by-law. As indicated on Exhibit 3, the animal boarding establishment and dog grooming facility is proposed to operate within a unit (Unit 7) of the existing building. No exterior alterations are proposed, however, interior alterations to the unit will be completed in order to accommodate the proposed use and ensure that no odor or noise impacts the adjacent unit tenants. Appropriate activity and rest space will also be provided within the unit to accommodate daily and overnight boarding.

The proposed animal boarding establishment will be regulated by the City of Pickering Kennel By-law (By-law 6852/08). The operator will be required to obtain a license to operate the animal boarding establishment and will be required to meet specified criteria in relation to the care and housing of animals, facility standards, noise mitigation and waste. If the criteria as set by the Kennel By-law is not met, a license to operate can be revoked at any time at the discretion of the City Clerk.

The lands immediately to the west, east and north are also all designated "Mixed Use Areas – Mixed Corridors" within the Pickering Official Plan. These lands are also zoned to provide for a wide variety of commercial uses, including retail, restaurant, offices and personal services. Therefore, the proposed use of an animal boarding establishment would be in keeping with the range of commercial uses permitted on the subject lands, adjacent lands and along Kingston Road.

The proposed variance to permit an animal boarding establishment in association with a service shop is desirable for the appropriate development of the land, as the proposed use will be accommodated within the existing commercial building and will be compatible with the commercial uses permitted within the immediate area. Additionally, the proposed animal boarding establishment will be regulated by the City's Kennel By-law, which will ensure that the facilities are properly designed to accommodate the proposed used, while mitigating any negative noise or odor impact on adjacent tenants or land owners.

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### Minor in Nature

The request to add an animal boarding establishment use in association with a dog grooming facility (personal service shop) is minor in nature. The proposed use of an animal boarding establishment is similar in nature to the permitted uses on the subject lands, such as a personal service shop or service store. In addition, the proposed use will be accommodated within an existing unit (Unit 7) of the commercial building, with no exterior alterations to the building being proposed.

In conclusion, staff are of the opinion that the requested variance is minor in nature, desirable for the appropriate development of the property and maintains the purpose and intent of the Official Plan and Zoning By-law.

### Input From Other Sources

**Engineering Services** 

• no comments on the application

Toronto and Region Conservation Authority •

no objection to the approval of the application

Date of report: August 15, 2018

Comments prepared by:

Cody Morrison
Planner II

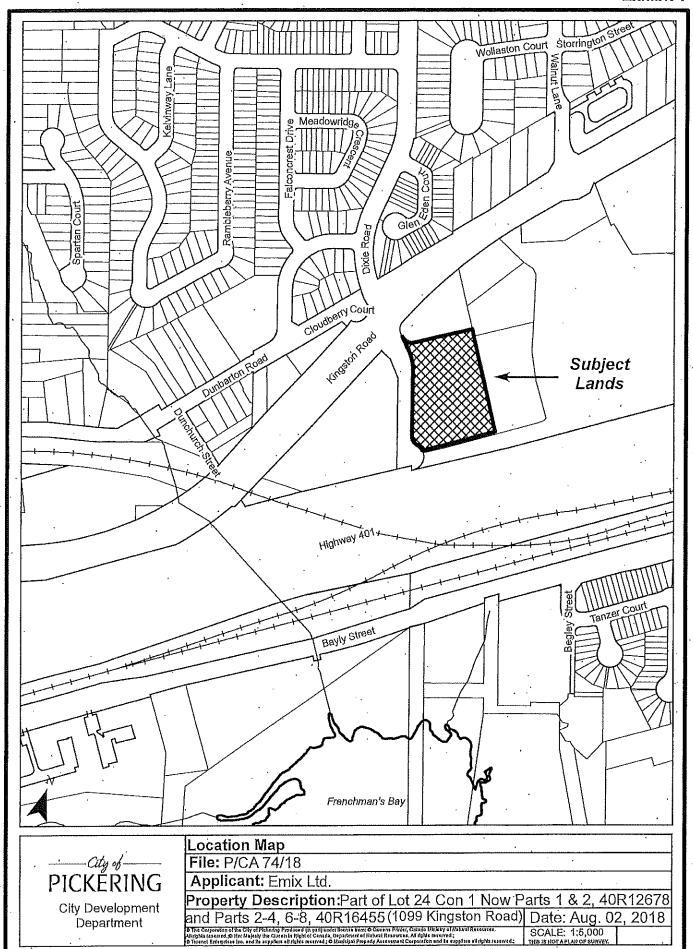
Deborah Wylie, MCIP, RPP

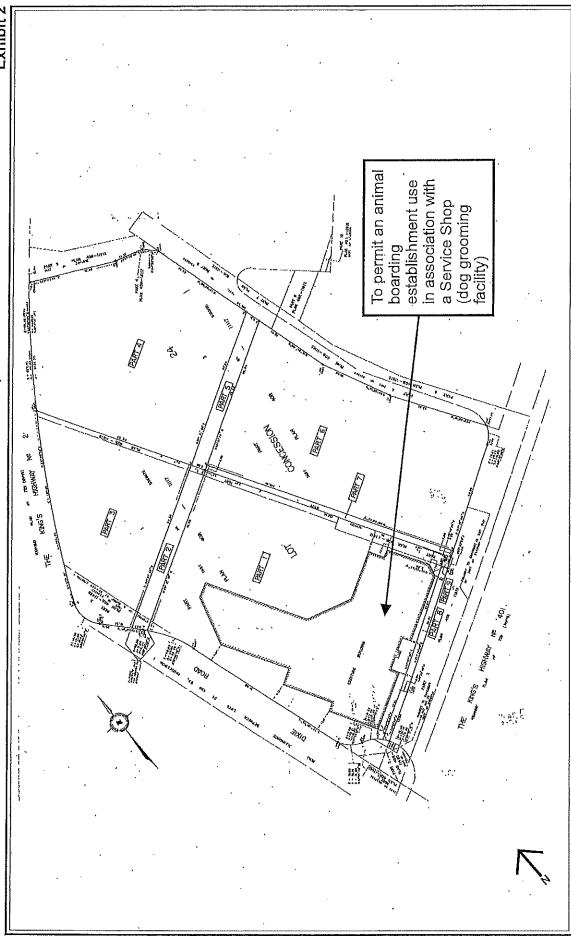
Principal Planner, Development Review

CM:DW:ic

J:Documents/Development/D-370012018/PCA 74-18 Emix Lid/Report/PCA 74-18 Report.do

Attachments





City Development Department

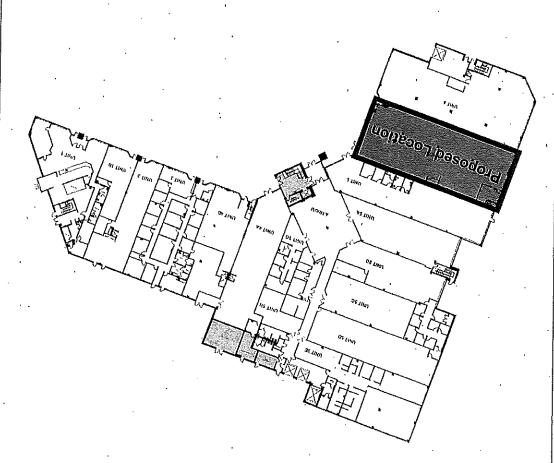
File No: P/CA 74/18 Submitted Plan

Applicant: Emix Limited

6-8, 40R16455 Property Description: Part of Lot 24 Con 1 Now Parts 1 & 2, 40R12678 and Parts 2-4, **DATE:** August 8, 2018

(1099 Kingston Road)
FULL SCALE COPIES OF THIS PLAN ARE AVAILABLE FOR VIEWING AT THE CITY OF PICKERING CITY DEPARTMENT.

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Submitted Plan

File No: P/CA 74/18

Applicant: Emix Limited

Property Description: Part of Lot 24 Con 1 Now Parts 1 & 2, 40R12678 and Parts 2-4, 6-8, 40R16455

City Development Department

(1099 Kingston Road)
FULL SCALE COPIES OF THIS PLAN ARE AVAILABLE FOR VIEWING AT THE CITY OF PICKERING CITY DEVELOPMENT DEPARTMENT.

DATE: August 8, 2018

### **Local Planning Appeal Tribunal**

Tribunal d'appel de l'aménagement local



**ISSUE DATE:** June 13, 2018

CASE NO(S).:

PL170695

The Ontario Municipal Board (the "OMB") is continued under the name Local Planning Appeal Tribunal (the "Tribunal"), and any reference to the Ontario Municipal Board or Board in any publication of the Tribunal is deemed to be a reference to the Tribunal.

PROCEEDING COMMENCED UNDER subsection 45(12) of the Planning Act, R.S.O. 1990, c. P.13, as amended

Applicant and Appellant:

3 Dogs Daycare Inc.

Subject:

Minor Variance

Variance from By-law No.:

2020

Property Address/Description:

2020 Appleby Line

Municipality:

City of Burlington 540-02-A/171/16

Municipal File No.:

PL170695

OMB Case No.:

PL170695

OMB File No.: OMB Case Name:

3 Dogs Daycare Inc. v. Burlington (City)

Heard:

April 26 and 27, 2018 in Burlington, Ontario

**APPEARANCES:** 

**Parties** 

Counsel

3 Dogs Daycare Inc.

Jennifer Meader

City of Burlington

David Klacko

Holly's Pride

Andrew Biggart

**Escarpment Pet Retreat** 

DECISION DELIVERED BY PAULA BOUTIS AND ORDER OF THE TRIBUNAL

### INTRODUCTION

- [1] This is an appeal by 3 Dogs Daycare Inc. (the "Applicant") from a decision of the Committee of Adjustment ("Committee") in which the Applicant seeks to be allowed to keep dogs overnight at its rented unit (Unit B008) within a commercial plaza, located at 2020 Appleby Line, the "Subject Site". The Applicant operates as "Dogtopia", a franchise operation.
- [2] At the outset of the hearing, the Tribunal, on consent, granted two additional parties, Holly's Pride and Escarpment Pet Retreat, party status. These two parties operate what the Tribunal is advised are kennels. Holly's Pride is approximately 1.6 kilometres ("km") away from the Subject Site. Escarpment Pet Retreat is about 14 km away from the Subject Site. The Tribunal understood that these facilities operate in areas which reflect Zoning By-law No. 2020's ("ZBL") definition of a kennel, i.e. they operate as accessory uses to residential or agricultural uses. The Tribunal understood that both facilities have outdoor spaces for the dogs. They appeared in support of the City's case opposing the variance.
- [3] The Tribunal heard evidence from the Applicant's planner, Glenn Wellings. On behalf of Holly's Pride and Escarpment Pet Care, planner Alan Ramsay testified. The City did not proffer a planning witness. City staff wrote a report in favour of the variance.
- [4] In addition, resident Stephen White sought and was granted participant status. He spoke in favour of the requested variance.
- [5] Dogtopia operates in a rented unit in a commercial plaza that is zoned Uptown Mixed-Use Centre. It has no outdoor space for the dogs. The plaza buildings are surrounded by surface parking. Dogtopia does not consider that it would be operating a kennel by virtue of being able to keep dogs overnight. However, the zoning examiner, apparently "out of an abundance of caution", considered that the overnight keeping of

<sup>&</sup>lt;sup>1</sup> The parties had earlier made an appearance before the Tribunal. It was unclear to the Tribunal if party status had been formally granted further to that appearance. As a result, the Tribunal confirmed it at the outset of the hearing.

dogs constitutes a kennel use. As a result, the Applicant sought the following variance before the Committee:

- a. To permit as an accessory use the overnight accommodation of a maximum of 15 dogs at any one time whereas Zoning By-law No. 2020 classifies such accommodation as a "kennel" which is not permitted.
- [6] As noted, staff was supportive of the variance, though the reasoning included reference to the boarding being acceptable for short-term overnight stays. Mr. Wellings indicated he was not sure why staff concluded that the dogs would be present only for short-term stays, but in his opinion, that is not really of any relevance. It was his opinion that how long any particular dog stays overnight at the facility does not matter. The maximum number at any one time would be 15 either way.
- [7] At the Committee hearing, the Tribunal understands the variance was tested against s. 45(2)(b) rather than s. 45(1) of the *Planning Act* ("Act"), though the Applicant sought to proceed under s. 45(1) when it applied.
- [8] The minutes of the Committee meeting seemed to suggest that the Committee confused the two tests, as well as some of the facts related to the proposal. There was also a suggestion that it was a "complex application that should be before Council", which the Tribunal understood to mean that this was more properly the subject of a zoning by-law amendment application, a suggestion also made by the City's counsel and which was supported by Holly's Pride and Escarpment Pet Retreat.<sup>2</sup>
- [9] At the appeal, the Applicant sought to address the variance request under both s. 45(2)(b) and s. 45(1)of the Act.
- [10] After the Tribunal sought clarification at the appeal, Dogtopia confirmed it was seeking the following variance at the appeal:

<sup>&</sup>lt;sup>2</sup> While counsel for the City urged that the Tribunal could not ignore what the Committee thought, the Tribunal notes that recent amendments to the *Planning Act* make it clear that the Tribunal does not have to have regard to decisions of a Committee of Adjustment.

- a. To permit as an accessory use the overnight accommodation of a maximum of 15 dogs at any one time, whereas Zoning By-law No. 2020 does not permit the overnight keeping of dogs as an accessory use to "other service commercial uses".
- [11] Email correspondence exchanged between the parties in April of 2018 (Exhibit 5) introduced an element of confusion around what variance the Applicant would be seeking at the appeal. However, the Tribunal concludes that the correspondence read as a whole indicates the Applicant intended to seek what is referenced in paragraph 10.
- [12] Though the Tribunal was not asked to find that this change in language was a minor change, requiring no further notice, the Tribunal rules that it is a minor change and no further notice was required.
- [13] The Tribunal, after reviewing all the evidence, concludes it will allow the appeal.

### **ROLE OF THE TRIBUNAL**

- [14] At this juncture the Tribunal makes some preliminary remarks about the role of the Tribunal.
- [15] The owner of Escarpment Pet Retreat spoke at the Committee hearing in opposition to the application, raising concerns about fair competition and permitting an unfair advantage by allowing this use closer to an employment and residential base. All parties are aware of course that the Tribunal's purpose is not to address concerns regarding market competition, but solely to determine from a planning perspective whether the proposed variance should be authorized. This is the basis upon which Escarpment Pet Care and Holly's Pride proceeded before the Tribunal.
- [16] Similarly, the participant, who spoke highly of the facility, in one of his submissions, identified the community's need for the proposed accessory use. Need *per se*, like market competition concerns, is also not relevant to the Tribunal's deliberations.

[17] Finally, animal welfare issues arose at the Committee hearing and were touched upon in the appeal. The concern seems to be that no one is at the facility overnight to address the needs of a dog should an emergency arise. Mr. Wellings testified that the dogs will be crated in the facility and monitored remotely, and, in fact, having people at the facility may cause disruption to the dogs' sleep. In any event, from the Tribunal's point of view, this is not an issue that the Tribunal can consider. Planning legislation is not animal welfare legislation. Like market and need concerns, it is not relevant to the planning question. To the extent animal welfare legislation may apply to this facility, the Applicant will have to comply with that legislation.

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### **EVIDENCE AND ANALYSIS**

### Issues

- [18] The Tribunal has several obligations under the Act when making a decision.
- [19] Under s. 2, it must have regard to matters of provincial interest, including the orderly development of safe and healthy communities and the appropriate location of growth and development.
- [20] Every decision of the Tribunal must be consistent with the Provincial Policy Statement, 2014 ("PPS") and conform to the Growth Plan for the Greater Golden Horseshoe, 2017 ("2017 Growth Plan"). The latter emphasizes the development of complete communities.
- [21] Regarding minor variances, the test under s. 45(1) is the following. The proposed minor variances must:
  - a. maintain the general intent and purpose of the official plan;
  - b. maintain the general intent and purpose of the zoning by-law;

c. be desirable for the appropriate development and use of the land; and

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- d. be minor.
- [22] Regarding the minor variance test under s. 45(1), item c) relates to desirability in the public interest, not that of an applicant. Regarding item d), the main concern is unacceptable impacts.
- [23] Variances can also be considered under s. 45(2)(b), which states the following:

[W]here the uses of land, buildings or structures permitted in the by-law are defined in general terms, [the Committee] may permit the use of any land, building or structure for any purpose that, in the opinion of the committee, conforms with the uses permitted by the by-law.

- [24] Section 45(2)(b) is the test against which the variance was considered by the Committee, as described above. Under that section, one issue is whether the proposed use for the overnight keeping of dogs is defined in general terms or not, i.e. does the overnight keeping of dogs means it is a kennel which is a specifically defined term in the ZBL.
- [25] The City proceeded on the basis that this proposal constitutes a kennel, which was a point of dispute between the Applicant and the City. The Tribunal cannot go behind the zoning examiner's determination and as a result, the Tribunal will make no finding as to whether the proposed accessory use constitutes a kennel or not; it simply must accept that the proposed use constitutes a kennel if that is the opinion of the zoning examiner. As the Applicant's planner noted at the outset of the hearing, the options for the Applicant were to either accept the zoning examiner's opinion and seek the variance, or seek an interpretation from the Superior Court of Justice. It chose to seek the variance.
- [26] On the basis that the proposed accessory use constitutes a kennel, and notwithstanding the redraft of the variance sought at appeal, s. 45(2)(b) does not seem to be available for a variance request. It was Mr. Ramsay's opinion that s. 45(2)(b) could

not apply to this application because a kennel is specifically defined under the ZBL. The Tribunal agrees with this analysis and proceeds to consider the variance under s. 45(1) only, which was also the Applicant's preference at the initial application stage.

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[27] The parties took the Tribunal through a thorough review of the ZBL and this was instructive to the Tribunal to understand the purpose and intent of the provisions that apply to kennels and whether the minor variance should be authorized.

### The Zoning By-law

- [28] As noted earlier, the Subject Site is within the Uptown Mixed-Use Centre Zone. Specifically, it is in an "Uptown Commercial/Residential 2", or UCR2 Zone. Until this application, Dogtopia as a dog day care use has been considered to fall within the "Service Commercial" uses, and within that category, it falls within "other service commercial uses". "Service commercial" is simply defined as "non-retail commercial uses" in the ZBL. The ZBL lists at Table 7.2.1 the following as permitted under Service Commercial for the UCR2 Zone:
  - a. Standard Restaurant
  - b. Standard Restaurant with Dance Floor
  - c. Fast Food Restaurant
  - d. Convenience Restaurant
  - e. Funeral Home
  - f. Veterinary Services
  - g. Other Service Commercial Uses
- [29] The zoning examiner concluded that when the facility operates as a dog day

care it is classified as "other service commercial uses" under the ZBL. He further concluded that the grooming of dogs, which service Dogtopia also offers, is also classified as "other service commercial uses".

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- [30] The zoning examiner had a different view of the proposed overnight boarding use, however, and concluded that overnight uses are specifically permitted with kennels, which term is defined, and therefore overnight boarding cannot be an "other service commercial use" for the zone.
- [31] The ZBL defines "kennel" as follows:

An establishment accessory to a residential or agricultural use for the keeping, breeding, and raising of domesticated animals for profit or gain but which does not include a veterinary establishment.

- [32] The Tribunal notes that as a "kennel" is defined as being "for profit or gain". Thus, non-profit organizations, like most, if not all, animal shelters, would not be captured by this definition. A veterinary establishment would not ordinarily be accessory to a residential or agricultural use, so the exception for a veterinary establishment seems unnecessary. Nonetheless, it does make certain that a veterinary establishment is not included in the definition of a kennel.
- [33] Veterinary clinics, like animal shelters, would also not generally keep domesticated animals outside for any purpose related to their service, whereas the Tribunal has concluded that the ZBL definition and related siting obligations for kennels reflects the understanding by City staff that kennels typically do keep the dogs outside as part of their care service. This is in contrast to the proposal on appeal.
- [34] The definition of kennel under the ZBL, while clearly drafted in the conjunctive for three parameters of keeping, breeding, <u>and</u> raising, is apparently not treated as conjunctive by the City for the purposes of determining what constitutes a kennel. Mr. Ramsay, formerly a planner with the City, testified that this was the case.

- [35] The definition does not explicitly state that an entity is a kennel when the dogs are kept overnight. However, overnight boarding is commonly understood to constitute a kennel. The Tribunal heard that the Escarpment Pet Retreat operates a kennel as it boards dogs overnight, although it does not breed dogs. It "keeps" dogs overnight. However, as noted by Mr. Wellings on cross-examination, this facility is not subject to the ZBL. Mr. Wellings was retained by Escarpment Pet Retreat to assist with a development permit through the Niagara Escarpment Commission.
- [36] Holly's Pride also does not breed dogs, but also only keeps them overnight, and the Tribunal understood it too is considered a kennel. There was no suggestion it does not fall under the ZBL.
- [37] While the Tribunal is not here to adjudicate this issue, Mr. Wellings' opinion was that Dogtopia is not a kennel under the ZBL because it does not have outdoor space for the dogs. Dogtopia has built large, sound proofed indoor facilities for the dogs they look after. Mr. Wellings testified that he has visited the facility four times and has never heard a dog from the exterior of the unit. As a result, no land use conflict is possible in his opinion.
- [38] Mr. Wellings was also of the opinion that the boarding is an accessory use to the principal use, which is the dog day care use: it would be limited to the boarding of 15 dogs, a much smaller number of dogs than the facility otherwise would service for the day care use, anticipated to be anywhere between 60 to 80 dogs as the business develops.
- [39] As noted, the main difference between Holly's Pride and Escarpment Pet Care and Dogtopia is that they operate in rural or agricultural settings with outdoor spaces, as the ZBL definition of "kennel" would contemplate; by contrast, Dogtopia, were it to also keep dogs overnight, instead operates out of a unit within a commercial plaza with no outdoor space.
- [40] While the choice of "and" rather than "or" may have been a case of imprecise

drafting in the definition, the same cannot be said for the ZBL definition of "kennel" being accessory to a residential or agricultural use. There must be a reason for this definition. A careful review of the ZBL provisions, including the regulations for the siting of kennels, assists to determine what that is. The Tribunal now reviews the zoning provisions that apply to this site and to kennels more generally under the ZBL.

- [41] The plaza location at which Dogtopia rents a unit is the subject of an exception Exception 75. This exception is subject to a Holding provision ("H"), which has not been lifted.<sup>3</sup>
- [42] In addition to uses allowed in UCR2 Zones, under s. 2.21 of the ZBL, the ZBL outlines permitted uses in all zones. This section allows kennels to be used in all zones, subject to exceptions.
- [43] There was a dispute at the hearing about whether a kennel use was permitted at the Subject Site, because the Subject Site, or rather the entire the plaza where the Subject Site is situated, is subject to an "H" provision. Sites with "H" provisions are excluded from the uses outlined in s. 2.21. The Applicants argued that the terms of the zoning exception for the Subject Site brought back in the uses permitted under s. 2.21, notwithstanding the "H".
- [44] Ultimately the Tribunal concludes the resolution of that particular issue is not necessary as in any event, the granting of a variance to authorize the kennel use does not necessarily turn on what is permitted in the zone.
- [45] Even if what is proposed amounted to a use not otherwise permitted at the Subject Site because of the "H", the test for authorizing this through a minor variance application is established in *Fred Doucette Holdings Ltd. v. Waterloo (City)*, 1997 CarswellOnt 2765, where the Divisional Court held at para. 19, "The question, in my

<sup>&</sup>lt;sup>3</sup> The removal of the "H" would marginally change what is permitted, adding 24 square metres of space for the maximum retail commercial floor area. The owners of the plaza have not done any market study to allow for the lifting of the "H" and it remains on the Subject Site plaza site as a whole.

view, is not helpfully described as whether a 'new use' has been authorized, but rather whether the use permitted by the decision can be described as a 'minor variance' in light of the by-law and other factors specified by [s. 45(1)]." Further, at para. 25, the court noted that the issue is whether the variance contemplated significantly alters the use of the land.

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- [46] To address these issues, it is instructive to review the conditions under which a kennel is permitted under s. 2.21.
- [47] Under s. 2.21, a kennel is permitted if it is on a lot that is a minimum of one hectare ("ha") in size, and as long as it is set back (presumably at least) 30 metres ("m") from any lot line or street line. Parking is not permitted within 3 m of a residential property in a residential zone.
- [48] Mr. Ramsay suggested that the conditions imposed for a kennel requires that kennels must have a large space, and that they not be located on small subdivision lots. This is to address the potential impacts of the facility, which he identified as noise. He agreed there were no other impacts of concern on cross-examination.
- [49] The Tribunal concludes that the rationale behind "kennel" being defined as an accessory use to a residential or agricultural use must make the assumption that the kennel facility in question uses outdoor space for the animals it looks after, which outdoor use would then raise concerns about noise and compatibility with neighbouring uses. Otherwise, s. 2.21 in the ZBL, which imposes a large lot size and setback requirements, would make little sense: these criteria are simply not needed for indoor facilities for dogs which do not spend any substantial time outdoors.
- [50] This interpretation of the ZBL regulations in respect of kennels i.e. that their siting and the definition necessarily reflects an outdoor use is recognized by the exception for veterinary facilities within the definition of "kennel", which offices are not typically associated with outdoor uses and therefore cannot pose land use conflicts. Veterinarian offices do not need one ha lots and do not need 30 m setbacks from any

lot line or street line as the animals they care for are handled indoors. The Tribunal understood from Mr. Wellings, unsurprisingly, that a nearby vet within the plaza had no restriction on the overnight keeping of dogs. Mr. Wellings advised however there is a restriction that they cannot operate outdoors — an unlikely circumstance for a veterinary office in any case.

[51] As it relates to the Subject Site, whether there for the day or overnight, the dogs are indoors. Even if they were not indoors all the time, a rail line with berms is to the west of the plaza, with the closest residence being 95 m to the west of the Subject Site. To the south east, through the parking lot at the plaza, it is 100 m away from another road, Heron Way. To the south, it is 245 m away through the plaza to Upper Middle Road. It is on a lot that is at least one ha in size.<sup>4</sup> It therefore meets the siting conditions for a kennel use under 2.21 of the ZBL.

### Is the proposed use an accessory use?

[52] Prior to considering the *Planning Act's* tests on the facts of this case, it was urged upon the Tribunal by the opposing parties that the proposed overnight boarding use did not meet the definition of accessory. This is because the boarding use need not be connected to the day care use; that is, a dog can be dropped off for overnight boarding, for a single night and be picked up in the morning, never using the day care facility at all. While the Tribunal agrees with this, that does not mean it is not accessory to the primary use of the facility.

### [53] Accessory is defined in the ZBL in the following way:

[A] use customarily incidental to, subordinate to, and exclusively devoted to the principal use and which operates together with the principal use on the same lot. An accessory use within a principal building shall provide customer/client access from the building interior only.

<sup>&</sup>lt;sup>4</sup> The Tribunal appreciates that ZBL likely contemplates that the lot only has one user on it and is the single residential or agricultural lot. In the context of the plaza, there are several units on the site. The owner and landlord, RioCan Holdings Inc., authorized the application, which suggests the landlord must not be concerned that other units are affected by Dogtopia's facility.

[54] In this case, the overnight boarding use is intended for a small portion of the business, making it incidental to and subordinate to the principal use. It will operate within the principal building and access to it would be from the building interior only. Can it be said to be exclusively devoted to the principal use? While it is possible that a dog may come for an overnight without using the day care use at all, this does not mean that the use is not exclusively devoted to the principal use as a day care.

- [55] The Tribunal would note it is unclear how a kennel could be any more of an accessory use to a residential use than what is proposed here. The definition of kennel contemplates that the kennel is accessory, i.e. customarily incidental to, subordinate to, and exclusively devoted to, the principal use of a residence. As a general proposition, a kennel is not customarily incidental to the use of a residence. In that light, it seems at least as appropriate, if not more so, that the overnight boarding of dogs could be accessory to a dog day care use.
- [56] The Tribunal is satisfied that the proposed use is accessory.
- [57] The Tribunal now turns its mind to whether the variance as proposed by the Applicant should be authorized, with or without conditions.

### **PROVINCIAL MATTERS**

- [58] Mr. Wellings testified that the proposal was consistent with the PPS, conforms to the 2017 Growth Plan and has appropriate regard to s. 2 of the Act. Mr. Wellings noted that the Subject Site is within a settlement area and built-up area, which are focal areas for growth and development. It is within a fully serviced commercial development within the urban boundary and takes advantage of existing available services. It contributes to complete communities.
- [59] Mr. Ramsay advised there was no dispute between the parties on these issues.
- [60] The Tribunal adopts these opinions and concludes the proposal meets these

requirements.

### **MINOR VARIANCE TESTS**

[61] Under the s. 45(1) test, it was Mr. Wellings' opinion that the proposal maintains the general intent and purpose of the City's Official Plan ("OP"). He concluded this on the basis that the subject lands are designated for mixed uses, which permit a broad range of retail and service uses. The intent, as he described it, was to provide a range and diversity of commercial services in the Uptown Mixed Use Centre for nearby residential uses.

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- [62] Mr. Ramsay took the position that the OP neither maintains nor detracts from the OP, as it does not specifically address the question of kennels.
- [63] An OP would not typically refer to something as specific as a "kennel", as Mr. Ramsay noted when asked about it by the Tribunal. The Tribunal concludes that the proposal maintains the general intent and purpose of the OP.
- [64] Regarding whether the proposal meets the intent and purpose of the ZBL, the Tribunal also concludes that it does.
- [65] Both planners agreed that noise is the main and really the only concern in respect of kennels from a land use planning perspective. This is reflected in how they are sited under the ZBL, which use is anticipated to have outdoor facilities. Both planners agreed that noise is of no concern at this facility.
- [66] Regarding the remainder of the tests under s. 45(1), being the desirability of the proposal for the use of the land and whether the proposal is minor, the Tribunal concludes that it meets these elements of the s. 45(1) test as well.
- [67] The Tribunal concludes the proposed use is minor as it does not substantially change the use of the land and it does not introduce any impacts. On the same basis, it

is desirable for the use of the land.

### Should the Tribunal attach conditions?

- [68] In closing submissions, Applicant's counsel suggested conditions could be attached should the Tribunal be concerned about issues raised at the hearing.
- [69] For example, the Applicant suggested that the Tribunal could add a condition which would ensure that the proposed accessory use is incidental, subordinate and exclusively devoted to the principal use. In addition to the maximum number of dogs for overnight boarding being set at 15, a condition can be that it can only occur in conjunction with the main day care use. The Tribunal understands this to mean that the dog day care use would have to continue to be offered, and the overnight boarding use can only exist if the dog day care service continues to be offered as the principal service. The Tribunal agrees this will assist to ensure that the overnight boarding remains accessory to the principal use.
- [70] The Applicant also suggested explicit reference to restricting operations to the indoors. The Tribunal heard evidence that the facility was specifically sound-proofed and designed for an indoor use, making it unlikely that an outdoor use would be contemplated. Perhaps more importantly, the use subject to the variance is the overnight keeping of the dogs at the Subject Site, which is a rented unit within a commercial plaza. It is implausible that the dogs would be kept outside, overnight, at a commercial plaza in a parking lot. As a result, the Tribunal does not see a need to attach this condition.
- [71] The Applicant also suggested a condition limiting the total boarding stay of a dog to two weeks, if long-term boarding raises concerns, as in any event, stays are not generally expected to be longer than two weeks. The Tribunal adopts the evidence of Mr. Wellings that the duration of the stay is irrelevant, since there will never be more

<sup>&</sup>lt;sup>5</sup> The Tribunal suspects this is not even possible under the terms of the lease, but the Tribunal heard no evidence on this.

than 15 dogs. Further, how long any one dog stays would not have any land use implications. The Tribunal does not consider such a condition to be necessary.

### ORDER

[72] The Tribunal grants the appeal and authorizes the following minor variance for the Subject Site:

To permit as an accessory use the overnight accommodation of a maximum of 15 dogs at any one time, whereas Zoning By-law No. 2020 does not permit the overnight keeping of dogs as an accessory use to "other service commercial uses".

[73] The authorization is subject to the following condition:

The overnight keeping of dogs accessory use will only be permitted so long as the main dog day care use, which is an "other service commercial use", remains the principal service at the Subject Site.

"Paula Boutis"

PAULA BOUTIS MEMBER

If there is an attachment referred to in this document, please visit www.elto.gov.on.ca to view the attachment in PDF format.

**Local Planning Appeal Tribunal** 

A constituent tribunal of Environment and Land Tribunals Ontario Website: www.elto.gov.on.ca Telephone: 416-212-6349 Toll Free: 1-866-448-2248



July 19, 2018

Committee of Adjustment City of Brampton 2 Wellington Street West Brampton, ON L6Y 4R2 Delivered by Hand

# Re: Application for Minor Variance to permit an additional 'kennel' use (overnight boarding of dogs) at 17 Worthington Avenue, Unit D5, Brampton

We act for Gabbage Patch Developments Inc. (First Gulf), the owner of the property, and for Johanna Jansen, the tenant and franchisee. The existing business is a Dogtopia franchise that provides services to dog owners in the community by offering pet grooming and dog daycare.

The subject property (Site), zoned C3-S1001, permits a wide range of uses including the existing Dogtopia use. The 'kennel (dog daycare)' component of the use was approved, for 5 years and subject to conditions, by way of minor variance on August 22, 2017 (A17-135).

The Site is located in a Commercial Zone in a large multi-tenanted commercial building. The closest Residential buildings are located on the opposite sides of Bovaird Dr. W. and of Worthington Ave. in a reverse frontage orientation.

The existing Dogtopia store is a wholly enclosed use and is proposed to remain as such. Currently and typically dogs are dropped off in the morning and picked up in the late afternoon/evening. Dogs are provided with large 'play' and 'quiet' areas and are constantly supervised. Dogs are not taken on 'walks' outside the store for any purpose. Dogtopia now has two stores in Mississauga and stores in Toronto, Burlington and Newmarket. All stores, except Toronto at this time, provide boarding and operate with a high degree of professionalism and passion with well trained staff. Pet activity can be monitored by the public at all times via webcam.

This application is to permit 'the overnight boarding of dogs'. This use was not part of the previous application A17-135.

In preparation for this application a pre-application consultation was held with city planning staff (Kevin Freeman) on May 24, 2018. At that time staff advised that they did not anticipate any issues and encouraged the filing of a minor variance application to permit boarding.

Our understanding is that the Committee has dealt with at least one similar application and found the requested variances acceptable. We cite the Committee's decision of September 13, 2016 on file A16-166 wherein dog daycare and boarding were approved for the site at 18 Corporation Drive. A copy of that decision and conditions is attached.

In our opinion, the application meets the four tests as set out in the Planning Act:

- 1. The application is consistent with the Official Plan,
- 2. The application is in keeping with the spirit and intent of the Zoning Bylaw,
- 3. The application is appropriate for the development/use of the property and
- 4. The variance requested is minor in nature.

In support of the Application, we enclose the following:

- 1. The Application form duly completed and executed
- 2. Our client's cheque in the amount of \$2,373.00
- 3. 12 prints of the Site with the boundaries of the property outlined in red and the Unit outlined in green
- 4. A completed authorization form allowing R.G. Richards to act on behalf of the owner
- 5. A completed Permission to Enter form

If further information is required, please contact the undersigned.

Yours very truly,

Ronald Richards, President

R.G. Richards & Associates

# Flower City



# THIS IS SCHEDULE "A" REFERRED TO ON THE NOTICE OF DECISION

APPLICATION NO: A18-120

DATED: AUGUST 21, 2018

### Conditions:

- That the temporary approval granted by the Committee under the Notice of Decision A17-139 (which includes a condition prohibiting the overnight boarding od any animals) be declared null and void;
- 2. That the variance to permit a Kennel (including dog daytime care and overnight boarding services) in conjunction with a dog grooming facility be approved for a temporary period of four (4) years from the final date of the decision of the Committee;
- 3. That the Kennel (dog day care and overnight boarding) be approved to operate only from Unit D-5 as indicated in the sketch attached to the Public Notice;
- That the Kennel (dog day care and overnight boarding) in association with a dog grooming facility be limited to a maximum gross floor area of 464 square metres (4,995 square feet);
- That the applicant obtain the required Kennel license within sixty (60) days of the final date of the decision of the Committee and prior to the establishment of the overnight boarding use;
- 6. That the applicant obtain any building permit (including unit finish) as required prior to the establishment of the overnight boarding use; and
- 7. That failure to comply with and maintain any of the conditions of the Committee will render the temporary approval null and void.

Jeanie Myers Secretary-Treasurer

Committee of Adjustment